



AMENDMENT NO. _____ Calendar No. _____

Purpose: In the nature of a substitute.

IN THE SENATE OF THE UNITED STATES—119th Cong., 2d Sess.

S. 4938

To reduce trawl gear impacts on bycatch and seafloor habitat in the Bering Sea, Aleutian Islands, and Gulf of Alaska, to establish gear performance standards, seafloor contact detection, and salmon excluder requirements, to improve Council transparency and participation, to prioritize ecosystem analyses, to modernize electronic monitoring, to prohibit unsustainable foreign seafood imports, and to establish a Bycatch Mitigation and Habitat Protection Assistance Fund.

Referred to the Committee on _____ and
ordered to be printed

Ordered to lie on the table and to be printed

AMENDMENTS intended to be proposed by _____

Viz:

- 1 Amend the title so as to read: “To reduce trawl gear
- 2 impacts on bycatch and seafloor habitat in the Bering Sea,
- 3 Aleutian Islands, and Gulf of Alaska, to establish gear
- 4 performance standards, seafloor contact detection, and
- 5 salmon excluder requirements, to improve Council trans-
- 6 parency and participation, to prioritize ecosystem anal-
- 7 yses, to modernize electronic monitoring, and to establish

1 a Bycatch Mitigation and Habitat Protection Assistance
2 Fund.”.

3 Strike all after the enacting clause and insert the fol-
4 lowing:

5 **SECTION 1. SHORT TITLE.**

6 This Act may be cited as the “Bycatch Reduction
7 Act”.

8 **SEC. 2. ENSURING MID-WATER NETS DO NOT OPERATE**
9 **LIKE BOTTOM TRAWL GEAR.**

10 (a) IN GENERAL.—The Administrator of the Na-
11 tional Oceanic and Atmospheric Administration (referred
12 to in this Act as the “Administrator”), in consultation
13 with the North Pacific Fishery Management Council
14 shall—

15 (1) establish a pelagic (mid-water) trawl gear
16 performance standard to reduce gear impacts on
17 benthic habitat and reduce unobserved mortality on
18 important subsistence, commercial, or recreational
19 species during fishing operations for vessels using
20 pelagic (mid-water) trawl gear in fisheries managed
21 under the Bering Sea and Aleutian Islands Ground-
22 fish Fishery Management Plan and Gulf of Alaska
23 Groundfish Fishery Management Plan (referred to
24 in this section as “applicable vessels”); and

1 (2) promulgate regulations to manage gear im-
2 pacts from such applicable vessels on benthic habitat
3 and reduce unobserved mortality on important sub-
4 sistence, commercial, or recreational species during
5 fishing operations, based on best available science
6 and community input.

7 (b) ESTABLISH A PELAGIC TRAWL GEAR BASE-
8 LINE.—

9 (1) IN GENERAL.—Not later than 1 year after
10 the date of enactment of this Act, the Administrator,
11 in consultation with the North Pacific Fishery Man-
12 agement Council shall use methods, such as gear de-
13 sign standards, model and field testing verification,
14 sensors, or technology, to identify the current base-
15 line of the effects of pelagic trawl gear on marine
16 benthic habitat in areas managed under the Bering
17 Sea and Aleutian Islands Groundfish Fishery Man-
18 agement Plan and Gulf of Alaska Groundfish Fish-
19 ery Management Plan.

20 (2) INDEPENDENT REVIEW.—The Adminis-
21 trator shall enter into an agreement with the Na-
22 tional Academies of Sciences, Engineering, and Med-
23 icine to review the methodology, data, and findings
24 used to identify the baseline under paragraph (1).

1 The results of the review shall be made publicly
2 available.

3 (c) REGULATIONS.—Following the actions described
4 in subsection (b), the Administrator, in consultation with
5 the North Pacific Fishery Management Council, shall pro-
6 mulgate regulations relevant to the area managed by the
7 North Pacific Fishery Management Council to reduce im-
8 pacts relative to such baseline from pelagic trawl gear, in-
9 cluding through—

10 (1) requiring gear modifications to pelagic trawl
11 gear, including requiring applicable vessels to be
12 equipped with a commercially available seafloor con-
13 tact detection system capable of monitoring and
14 verifying the net position and clearance of pelagic
15 trawl gear in relation to the seafloor;

16 (2) reductions in pelagic trawl gear making
17 contact with the marine benthic habitat in areas
18 that are closed to nonpelagic trawl gear;

19 (3) prohibitions on fishing by pelagic trawl gear
20 in areas closed to nonpelagic trawl gear; or

21 (4) prohibitions on fishing by pelagic trawl gear
22 if there are any areas identified in section 6(c)(4)
23 that support juvenile recruitment of important sub-
24 sistence, commercial, or recreational species.

1 (d) MONITORING; DATA RETENTION AND ACCESS.—

2 In providing consultation to the Administrator for the pro-
3 mulgation of regulations under subsection (c)(1), the
4 North Pacific Fishery Management Council shall con-
5 sider—

6 (1) establishing protocols for the collection,
7 storage, and submission of data related to the use
8 of pelagic trawl gear;

9 (2) requiring real-time or near-real-time moni-
10 toring of such data, with transmission of such data
11 each week to support compliance monitoring and en-
12 forcement;

13 (3) ensuring seafloor contact detection systems
14 are compatible with existing electronic monitoring or
15 observer programs implemented by the National Ma-
16 rine Fisheries Service; and

17 (4) establishing requirements for the retention,
18 submission, and confidentiality of data collected
19 under this section consistent with section 402 of the
20 Magnuson-Stevens Fishery Conservation and Man-
21 agement Act (16 U.S.C. 1881a).

22 (e) ENFORCEMENT.—Any person who fails to comply
23 with the regulations promulgated under this section shall
24 be deemed to have violated the Magnuson-Stevens Fishery
25 Conservation and Management Act (16 U.S.C. 1801 et

1 seq.) and shall be subject to the penalties and sanctions,
2 including civil penalties, permit sanctions, or other en-
3 forcement actions, provided under such Act.

4 (f) CONSULTATION.—In implementing this section,
5 the Administrator and the North Pacific Fishery Manage-
6 ment Council shall individually consult with affected sub-
7 sistence, commercial, and recreational participants, includ-
8 ing harvesters, processors, communities, and community
9 development quota groups.

10 **SEC. 3. GETTING TRAWL NETS OFF THE SEAFLOOR TO RE-**
11 **DUCE UNOBSERVED FISHING MORTALITY**
12 **AND HABITAT IMPACTS.**

13 (a) IN GENERAL.—

14 (1) GEAR PERFORMANCE STANDARDS.—The
15 Administrator, in consultation with the North Pa-
16 cific Fishery Management Council, shall establish a
17 gear performance standard system for applicable
18 vessels using nonpelagic (bottom) trawl gear in fish-
19 eries managed under the Bering Sea and Aleutian
20 Islands Groundfish Fishery Management Plan and
21 Gulf of Alaska Groundfish Fishery Management
22 Plan to reduce gear impacts on benthic habitat and
23 reduce unobserved mortality on important subsist-
24 ence, commercial, or recreational species during fish-
25 ing operations.

1 (2) APPLICABLE VESSEL.—In this section, the
2 term “applicable vessel” means a trawl catcher/proc-
3 essor vessel that is not eligible to harvest pollock
4 under section 208 of the American Fisheries Act (16
5 U.S.C. 1851 note).

6 (b) PERFORMANCE REVIEW AND STANDARDS.—Not
7 later than 1 year after the date of enactment of this Act,
8 the Administrator shall—

9 (1) deliver a report to the North Pacific Fish-
10 ery Management Council that—

11 (A) identifies, using methods such as gear
12 design standards, model and field testing
13 verification, sensors, or technology, the current
14 baseline of the effects of nonpelagic trawl gear
15 on marine benthic habitat in areas managed
16 under the Bering Sea and Aleutian Islands
17 Groundfish Fishery Management Plan and Gulf
18 of Alaska Groundfish Fishery Management
19 Plan; and

20 (B) describes nonpelagic trawl gear regula-
21 tions for applicable vessels and analyzes the po-
22 tential impacts to marine benthic habitat and
23 bycatch from modifying nonpelagic trawl gear;
24 and

1 (2) establish a 1-year phase in period that re-
2 quires each applicable vessel to be equipped with a
3 modified footrope and modified trawl sweeps, as ap-
4 plicable, to reduce seafloor contact and maximize
5 seafloor clearance relative to such baseline from ap-
6 plicable vessels using nonpelagic trawl gear.

7 (c) INDEPENDENT REVIEW.—The Administrator
8 shall enter into an agreement with the National Academies
9 of Sciences, Engineering, and Medicine to review the
10 methodology, data, and findings used to identify the base-
11 line under subsection (b)(1)(A). The results of the review
12 shall be made publicly available.

13 (d) FULL COMPLIANCE.—The Administrator shall re-
14 quire full compliance with the requirements of this section
15 not later than 2 years after the date of enactment of this
16 Act.

17 (e) ENFORCEMENT.—Any person that fails to comply
18 with the requirements of this section or regulations issued
19 under this section shall be deemed to have violated the
20 Magnuson-Stevens Fishery Conservation and Manage-
21 ment Act (16 U.S.C. 1801 et seq.) and shall be subject
22 to the penalties and sanctions, including civil penalties,
23 permit sanctions, or other enforcement actions, provided
24 under such Act.

1 (f) CONSULTATION.—In implementing this section,
2 the Administrator and the North Pacific Fishery Manage-
3 ment Council shall individually consult with affected sub-
4 sistence, commercial, and recreational participants, includ-
5 ing harvesters, processors, communities, and community
6 development quota groups.

7 **SEC. 4. IMPROVING PUBLIC TRANSPARENCY AND INCREAS-**
8 **ING PARTICIPATION IN THE FISHERY MAN-**
9 **AGEMENT COUNCIL PROCESS.**

10 (a) REGIONAL FISHERY MANAGEMENT COUNCILS.—
11 Section 302 of the Magnuson-Stevens Fishery Conserva-
12 tion and Management Act (16 U.S.C. 1852) is amended—

13 (1) in subsection (e), by striking paragraph (5)
14 and inserting the following:

15 “(5) Each Council shall hold a recorded vote on
16 all matters regarding the final approval of any fish-
17 ery management plan and any amendments to be
18 submitted to the Secretary. The official minutes and
19 other appropriate records of any Council meeting
20 shall identify all roll call votes held, the name of
21 each voting member present during each roll call
22 vote, and how each member voted on each roll call
23 vote.”;

24 (2) in subsection (i)(2), by adding at the end
25 the following:

1 “(G) Each Council shall, to the extent prac-
2 ticable, make available on the website of the Coun-
3 cil—

4 “(i) a webcast, an audio recording, or a
5 live broadcast of each meeting of the Council
6 that is not closed in accordance with paragraph
7 (3); and

8 “(ii) audio, video (if the meeting was in
9 person or by video conference), or a searchable
10 audio or written transcript of each meeting of
11 the Council and of the meetings of advisory
12 bodies of the Council, by not later than 30 days
13 after the conclusion of the meeting.

14 “(H) The Secretary shall make available on its
15 website—

16 “(i) to the extent practicable, a webcast,
17 an audio recording, or a live broadcast of each
18 meeting of a Council Coordination Committee
19 established under subsection (1), that is not
20 closed in accordance with paragraph (3);

21 “(ii) audio, video (if the meeting was in
22 person or by video conference), or a searchable
23 audio or written transcript of each meeting of
24 a Council Coordination Committee, by not later

1 than 30 days after the conclusion of the meet-
2 ing; and

3 “(iii) a permanent online archive of each
4 webcast, audio, broadcast, video, and transcript
5 made available under clauses (i) and (ii) of sub-
6 paragraph (G).”;

7 (3) in subsection (j)—

8 (A) in paragraph (1), by striking subpara-
9 graph (B) and inserting the following:

10 “(B) the term ‘designated official’ means
11 an attorney employed in the Office of the Gen-
12 eral Counsel of the National Oceanic and At-
13 mospheric Administration who—

14 “(i) has expertise in Federal conflict-
15 of-interest requirements; and

16 “(ii) is designated by the Secretary, in
17 consultation with a Council, to attend the
18 meetings of such Council and make deter-
19 minations under paragraph (7)(B).”;

20 (B) in paragraph (2)(C), by inserting
21 “contractor,” after “partner,”; and

22 (C) in paragraph (5)(B), by striking “on
23 the Internet” and inserting “on the website of
24 National Oceanic and Atmospheric Administra-
25 tion, on the website of the applicable Council,”.

1 (b) NORTH PACIFIC FISHERY MANAGEMENT COUN-
2 CIL WRITTEN PUBLIC COMMENT PROCEDURE.—Not later
3 than 180 days after the date of enactment of this Act,
4 the North Pacific Fishery Management Council shall up-
5 date its Public Comment Policy and provide a minimum
6 comment period of 4 weeks before the start of the Council
7 meeting. The requirements of this subsection shall not
8 apply to the timing of posting documents to the meeting
9 agenda.

10 (c) NATIONAL OCEANIC AND ATMOSPHERIC ADMIN-
11 ISTRATION RECUSAL REVIEW PROCESS.—The Adminis-
12 trator shall include, as part of the annual report to be
13 submitted in 2027, in accordance with section 302(j)(9)
14 of the Magnuson-Stevens Fishery Conservation and Man-
15 agement Act (16 U.S.C. 1852(j)(9)), the following sec-
16 tions:

17 (1) COMPREHENSIVE REVIEW.—A comprehen-
18 sive review of the financial interest and recusal pro-
19 cedures under section 302(j) of the Magnuson-St-
20evens Fishery Conservation and Management Act (16
21 U.S.C. 1852(j)) and the regulations promulgated to
22 carry out such section, including section 600.235 of
23 title 50, Code of Federal Regulations (or successor
24 regulations).

1 (2) COMPLIANCE.—The review under paragraph
2 (1) shall evaluate whether there has been compliance
3 with regulatory requirements promulgated to carry
4 out section 302(j) of the Magnuson-Stevens Fishery
5 Conservation and Management Act (16 U.S.C.
6 1852(j)), including timely submission of disclosures
7 and the effectiveness and consistency of recusal de-
8 terminations.

9 (3) IDENTIFICATION OF GAPS AND WEAK-
10 NESSES.—A section identifying any problems with
11 the timeliness or effectiveness in the current disclo-
12 sure and recusal process and providing recommenda-
13 tions on defining or clarifying the recusal standards.

14 **SEC. 5. REQUIRING SALMON EXCLUDERS IN THE NORTH**
15 **PACIFIC.**

16 (a) IN GENERAL.—The Administrator, in consulta-
17 tion with the North Pacific Fishery Management Council,
18 shall require all vessels using pelagic trawl gear in fish-
19 eries managed under the Bering Sea and Aleutian Islands
20 Groundfish Fishery Management Plan and Gulf of Alaska
21 Groundfish Fishery Management Plan (referred to in this
22 section as “applicable vessels”) to be equipped with a
23 salmon excluder device.

24 (b) GEAR REQUIREMENTS.—Not later than 1 year
25 after the date of enactment of this Act, the Administrator

1 shall require each applicable vessel to be equipped with
2 a salmon excluder device that is operational and has been
3 field tested, scientifically reviewed, and verified to reduce
4 salmon bycatch effectively.

5 (c) SALMON EXCLUDER DEVICES.—The Adminis-
6 trator shall—

7 (1) conduct field testing and scientific review of
8 salmon excluder designs; and

9 (2) implement an outreach strategy to facilitate
10 applicable vessel compliance with the requirement
11 under subsection (b).

12 (d) TECHNICAL ASSISTANCE AND GUIDANCE.—The
13 Administrator shall provide technical assistance and guid-
14 ance to applicable vessel operators to facilitate installation
15 and use of approved salmon excluder devices.

16 (e) FULL COMPLIANCE.—The Administrator shall re-
17 quire full compliance with the requirements of this section
18 not later than 1 year after the date of enactment of this
19 Act.

20 (f) ENFORCEMENT.—Any person that fails to comply
21 with the requirements of this section or regulations issued
22 under this section shall be deemed to have violated the
23 Magnuson-Stevens Fishery Conservation and Manage-
24 ment Act (16 U.S.C. 1801 et seq.) and shall be subject
25 to the penalties and sanctions, including civil penalties,

1 permit sanctions, or other enforcement actions, provided
2 under such Act.

3 (g) CONSULTATION.—In developing regulations to
4 implement this section, the Administrator and the North
5 Pacific Fishery Management Council shall individually
6 consult with affected fishing industry participants, includ-
7 ing harvesters, processors, communities, and community
8 development quota groups.

9 **SEC. 6. PRIORITIZING FOUNDATIONAL INVESTIGATIONS**
10 **AND ECOSYSTEM ANALYSES TO REDUCE BY-**
11 **CATCH AND SEAFLOOR IMPACTS.**

12 (a) RECONSTITUTION OF THE ALASKA SALMON RE-
13 SEARCH TASK FORCE.—

14 (1) IN GENERAL.—The Administrator shall re-
15 constitute the membership of the Alaska Salmon Re-
16 search Task Force, as described in the Alaska Salm-
17 on Research Task Force Act (Public Law 117–328;
18 136 Stat. 5271).

19 (2) BYCATCH REDUCTION TASK FORCE.—The
20 reconstituted membership described in paragraph
21 (1) shall be referred to as the “Bycatch Reduction
22 Task Force”.

23 (3) MEMBERS.—The Secretary of Commerce
24 shall appoint an additional 7 representatives to the
25 Bycatch Reduction Task Force as follows:

1 (A) 3 members who are academic experts,
2 of which 1 member shall be an expert in salmon
3 ecology, 1 member shall be an expert in ground-
4 fish ecology, and 1 member shall be an expert
5 in invertebrate ecology.

6 (B) 2 members who are residents of Alas-
7 ka, of which 1 member is a resident of the Ber-
8 ing Sea or Aleutian Islands region and 1 mem-
9 ber is a resident of the Gulf of Alaska region.

10 (C) 2 members who are subject matter ex-
11 perts with trawl fishing gear technology and its
12 operations.

13 (4) DUTIES.—The Bycatch Reduction Task
14 Force shall—

15 (A) review all research conducted and re-
16 ports published under this section; and

17 (B) in consultation with the Administrator,
18 provide priority recommendations for future
19 work as described in subsection (d)(2).

20 (5) INAPPLICABILITY OF FEDERAL ADVISORY
21 COMMITTEE ACT.—Chapter 10 of title 5, United
22 States Code (commonly known as the “Federal Advi-
23 sory Committee Act”), shall not apply to the By-
24 catch Reduction Task Force. Notwithstanding the
25 inapplicability of chapter 10 of title 5, United States

1 Code, the Administrator shall, to the maximum ex-
2 tent practicable and consistent with protection of
3 confidential and proprietary information, make pub-
4 licly available on a website—

5 (A) the membership of the Bycatch Reduc-
6 tion Task Force;

7 (B) meeting dates and agendas of the By-
8 catch Reduction Task Force;

9 (C) non-proprietary materials provided to
10 or produced by the Bycatch Reduction Task
11 Force; and

12 (D) a mechanism for the public to submit
13 written statements for consideration by the By-
14 catch Reduction Task Force.

15 (b) SALMON LIFE HISTORY RESEARCH.—

16 (1) SALMON TAGGING.—

17 (A) IN GENERAL.—The Administrator
18 shall enter into public-private partnerships with
19 State agencies, nonprofit organizations, institu-
20 tions of higher education (as defined in section
21 101(a) of the Higher Education Act of 1965
22 (20 U.S.C. 1001(a))), Indian Tribes or Tribal
23 organizations (as defined in section 4 of the In-
24 dian Self-Determination and Education Assist-
25 ance Act (25 U.S.C. 5304)), and research insti-

1 tutions to research the marine life history of
2 Alaska origin salmon species in the Bering Sea,
3 Aleutian Islands, and Gulf of Alaska.

4 (B) PARTNERSHIPS.—In entering into
5 partnerships described in subparagraph (A), the
6 Administrator—

7 (i) shall involve a diverse group of
8 Alaska salmon experts, including Alaska
9 Natives, fishing industry representatives,
10 commercial fishermen, and individuals who
11 possess personal knowledge of, and direct
12 experience with, subsistence uses in Alas-
13 ka; and

14 (ii) may include cooperative research
15 efforts with privately owned commercial or
16 charter fishing vessel owners.

17 (C) RESEARCH.—

18 (i) IN GENERAL.—At a minimum, the
19 research required under subparagraph (A)
20 shall include satellite tagging or other in-
21 telligent tagging methodologies to better
22 understand migration and distributions of
23 Alaska origin salmon during their marine
24 life history in the Bering Sea, Aleutian Is-
25 lands, or Gulf of Alaska.

1 (ii) SATELLITE TAGGING STUDIES.—

2 The satellite tagging or other intelligent
3 tagging described in clause (i) shall aim to
4 achieve the recommendations from the
5 Alaska Salmon Research Task Force, as
6 described in section 304 of the Alaska
7 Salmon Research Task Force Act (Public
8 Law 117-328; 136 Stat. 5272), to con-
9 duct—

10 (I) genetic determination of
11 stock-of-origin on all tagged salmon;

12 (II) an analysis of movement, be-
13 havior, and habitat use for different
14 genetic stocks;

15 (III) systematic sampling across
16 different ages, sizes, run timings, and
17 cohorts rather than opportunistic tag-
18 ging; and

19 (IV) research on depth occupancy
20 patterns, vertical migration behavior,
21 and 3-dimensional habitat associa-
22 tions.

23 (iii) DATA STEWARDSHIP AND ANAL-
24 YSES.—

1 (I) IN GENERAL.—The Adminis-
2 trator, consistent with protection of
3 confidential and proprietary informa-
4 tion, shall ensure the results and anal-
5 yses under this subsection are publicly
6 accessible, usable, and directly appli-
7 cable to better understanding Alaska
8 origin salmon migrations and distribu-
9 tions, and to reduce bycatch in the
10 Bering Sea, Aleutian Islands, and
11 Gulf of Alaska.

12 (II) METHODS.—In carrying out
13 all analyses under this subsection, the
14 Administrator, in consultation with
15 the Bycatch Reduction Task Force
16 and applicable public-private partner-
17 ships described under subparagraph
18 (A), shall use modern analytical meth-
19 ods that may include machine learn-
20 ing or artificial intelligence for pre-
21 dictive modeling, to the extent prac-
22 ticable.

23 (III) PUBLIC AVAILABILITY.—
24 All—

1 (aa) methods and models
2 used to carry out this subsection
3 shall be publicly available and ac-
4 cessible for use in peer-reviewed
5 venues or technical reports and
6 shall include all algorithms and
7 analytical code; and

8 (bb) developed or produced
9 tools, guides, visualizations, or
10 decision-support products used to
11 carry out this subsection shall be
12 made publicly available and usa-
13 ble.

14 (IV) OPEN STANDARDS.—All sat-
15 ellite tagging data collected under this
16 subsection shall abide by open data
17 standards and be deposited in publicly
18 accessible repositories (such as the
19 Ocean Tracking Network or the Ani-
20 mal Telemetry Network) using stand-
21 ardized formats.

22 (D) INAPPLICABILITY OF FEDERAL ADVI-
23 SORY COMMITTEE ACT.—Chapter 10 of title 5,
24 United States Code (commonly known as the
25 “Federal Advisory Committee Act”), shall not

1 apply to the partnerships described in subpara-
2 graph (A), groups composed of partners from
3 such partnerships, or groups composed of part-
4 ners from such partnerships and members of
5 the Bycatch Reduction Task Force.

6 (2) GENETIC SAMPLING GRANT PROGRAM.—The
7 Administrator shall conduct a competitive grant pro-
8 gram to support improving the turnaround time of
9 genetic analyses of biological samples collected at-sea
10 or shoreside to provide real-time or near-real-time,
11 in-season genetic stock identification, and age com-
12 position estimates of Alaska origin salmon caught
13 incidentally in commercial fisheries conducted in the
14 exclusive economic zone (as defined in section 3 of
15 the Magnuson-Stevens Fishery Conservation and
16 Management Act (16 U.S.C. 1802) off Alaska).

17 (3) REPORTING.—Not later than 3 years after
18 the date of enactment of this Act, the Administrator
19 shall publish a report—

20 (A) on the findings of the salmon tagging
21 research conducted under paragraph (1) and
22 the findings of the genetic analyses grant pro-
23 gram conducted under paragraph (2) that de-
24 tails how the salmon tagging research and ge-

1 netic analyses can better inform Alaska origin
2 salmon stock status and distributions; and

3 (B) that includes potential uses of artificial
4 intelligence or machine learning technology to
5 perform predictive modeling to inform potential
6 Alaska salmon bycatch avoidance areas.

7 (c) ECOSYSTEM ANALYSES.—

8 (1) IN GENERAL.—The Administrator shall con-
9 duct—

10 (A) research, through studies and models
11 that incorporate existing data, literature, and
12 ongoing research, including relevant inter-
13 national data and research from comparable
14 marine ecosystems, how contact from non-
15 pelagic trawl and pelagic trawl gear impacts
16 shallow shelves or other marine benthic habitats
17 in the Bering Sea, Aleutian Islands, and Gulf
18 of Alaska;

19 (B) a review of existing data, literature,
20 and ongoing research efforts on fluctuations in
21 Bering Sea, Aleutian Islands, and Gulf of Alas-
22 ka marine ecosystems that may affect the sur-
23 vivability or energetic condition of commercially
24 or culturally important wild marine and anad-
25 romous species, including examining—

- 1 (i) harmful algal blooms;
- 2 (ii) marine heatwaves;
- 3 (iii) in-river temperatures;
- 4 (iv) sea ice extent and thickness;
- 5 (v) ocean acidification;
- 6 (vi) diseases;
- 7 (vii) nutrient or prey availability;
- 8 (viii) density dependence;
- 9 (ix) shifting stock distributions;
- 10 (x) carrying capacity;
- 11 (xi) impacts from hatchery released
- 12 species, with particular attention to foreign
- 13 hatchery releases; and
- 14 (xii) predator-prey interactions; and
- 15 (C) new research, using the review of data,
- 16 literature, and ongoing research efforts under
- 17 subparagraph (B), to prioritize data collection
- 18 that support conservation of commercially or
- 19 culturally important wild marine and anad-
- 20 romous species.
- 21 (2) DIVERSE GROUP INVOLVEMENT.—In con-
- 22 ducting research under paragraph (1), the Adminis-
- 23 trator shall—
- 24 (A) enter into public-private partnerships
- 25 with relevant entities, such as State agencies,

1 nonprofit organizations, institutions of higher
2 education (as defined in section 101(a) of the
3 Higher Education Act of 1965 (20 U.S.C.
4 1001(a)), and Indian Tribes or Tribal organiza-
5 tions (as defined in section 4 of the Indian Self-
6 Determination and Education Assistance Act
7 (25 U.S.C. 5304)); and

8 (B) involve a diverse group of experts in
9 commercially or culturally important wild ma-
10 rine and anadromous species, including Alaska
11 Natives, fishing industry representatives, com-
12 mercial fishermen, and individuals who possess
13 personal knowledge of, and direct experience
14 with, subsistence uses in Alaska.

15 (3) DATA STEWARDSHIP AND ANALYSES.—

16 (A) IN GENERAL.—The Administrator
17 shall ensure the results and literature review
18 analyses under this subsection are publicly ac-
19 cessible, usable, and directly applicable to the
20 research conducted under this subsection.

21 (B) METHODS.—In carrying out all anal-
22 yses under this subsection, the Administrator,
23 in consultation with the Bycatch Reduction
24 Task Force and applicable public-private part-
25 nerships described under subparagraph (2)

1 shall use modern analytical methods that may
2 include machine learning or artificial intel-
3 ligence for predictive modeling, to the extent
4 practicable.

5 (C) PUBLIC AVAILABILITY.—All—

6 (i) methods and models used to carry
7 out this subsection shall be publicly avail-
8 able and accessible for use in peer-reviewed
9 venues or technical reports and shall in-
10 clude all algorithms and analytical code;
11 and

12 (ii) developed or produced tools,
13 guides, visualizations, or decision-support
14 products used to carry out this subsection
15 shall be made publicly available and usable.

16 (D) OPEN STANDARDS.—All newly pro-
17 duced ecosystem data collected under this sub-
18 section shall abide by open data standards and
19 be deposited in publicly accessible repositories
20 using standardized formats.

21 (4) JUVENILE RECRUITMENT OF SPECIES.—As
22 part of any review of essential fish habitat (EFH)
23 components of fishery management plans conducted
24 pursuant to section 305(b)(1)(A) of the Magnuson-
25 Stevens Fishery Conservation and Management Act

1 (16 U.S.C. 1855(b)(1)(A)), the North Pacific Fish-
2 ery Management Council shall analyze areas closed
3 to 1 or more commercial fishing gear types that
4 overlap with habitats that support juvenile recruit-
5 ment of important commercial, subsistence, or rec-
6 reational species. The review shall include an evalua-
7 tion of the potential benefits associated with such
8 closures, and whether these habitat closure areas
9 should be expanded to other commercial fishing gear
10 types.

11 (d) REPORTS.—

12 (1) IN GENERAL.—The Administrator shall
13 publish interim annual reports and a final report
14 (not later than 3 years after the date of enactment
15 of this Act)—

16 (A) on findings and results of the research
17 and literature review analyses conducted under
18 subsection (c)(1) and the status of milestones
19 reached for all research initiatives under this
20 section;

21 (B) on the results from the salmon tagging
22 and genetic sampling research under subsection
23 (b), including modeled Alaska origin salmon mi-
24 gration routes and potential applications to in-

1 form how best to minimize Alaska salmon by-
2 catch; and

3 (C) that includes results from the eco-
4 system analyses under subsection (c).

5 (2) RECOMMENDATIONS; FINDINGS.—The re-
6 ports described under paragraph (1) shall include—

7 (A) descriptions of explicit mechanisms to
8 connect research outputs to management proc-
9 esses through research products that document
10 specific examples of how research findings are
11 being incorporated into management decisions,
12 fishery regulations, or industry practices;

13 (B) recommendations to the North Pacific
14 Fishery Management Council on creating feed-
15 back loops that ensure collaboration through es-
16 tablishing regular workshops or working groups
17 that bring together researchers, managers, in-
18 dustry representatives, and fishermen to coordi-
19 nate research efforts and share findings related
20 to bycatch reduction;

21 (C) recommendations for applying the re-
22 sults from the ecosystem analyses review to
23 model potential impacts on commercially or cul-
24 turally important wild marine and anadromous
25 species in the Bering Sea, Aleutian Islands, and

1 Gulf of Alaska to support informed manage-
2 ment actions; and

3 (D) other findings and recommendations
4 for future work under this section.

5 **SEC. 7. BUILDING INFRASTRUCTURE TO SUPPORT CLEAN-**
6 **ER FISHING GEAR AND INNOVATIVE TECH-**
7 **NOLOGY.**

8 (a) IN GENERAL.—The Administrator shall enter
9 into a public-private partnership to build a flume tank for
10 the National Oceanic and Atmospheric Administration,
11 the fishing industry, and other researchers to test tech-
12 nology and improved fishing gear aimed at reducing by-
13 catch and contact with Bering Sea, Aleutian Islands, and
14 Gulf of Alaska marine benthic habitats.

15 (b) FLUME TANK ASSISTANCE FUND.—The Admin-
16 istrator shall establish a Flume Tank Assistance Fund to
17 provide grants or other financial assistance to support en-
18 tities that wish to test their innovative technology, includ-
19 ing approaches that support prototype development and
20 associated devices, instruments, sensors, or fishing gear
21 designs aimed at reducing bycatch in fisheries and contact
22 with Bering Sea, Aleutian Islands, and Gulf of Alaska ma-
23 rine benthic habitat from mobile or fixed fishing gear, in-
24 cluding workforce and training programs on such tech-
25 nology or gear.

1 **SEC. 8. MODERNIZING FISHERIES MONITORING AND IM-**
2 **PROVING OBSERVER PROGRAM TRANS-**
3 **PARENCY.**

4 (a) **ELECTRONIC MONITORING AND REPORTING.—**

5 The Administrator shall—

6 (1) create a timeline and process for reviewing
7 and approving exempted fishing permits in Federally
8 managed North Pacific fisheries to support innova-
9 tive fishing gear types and technology for reducing
10 bycatch, unobserved fishing mortality, and reducing
11 marine habitat disturbances, including streamlining
12 exempted fishing permits for fishermen and owners
13 and operators of commercial fishing vessels who pur-
14 chase or modify fishing gear, equipment, or tech-
15 nology with financial assistance provided under the
16 Bycatch Mitigation and Habitat Protection Assist-
17 ance Fund, established under section 322 of the
18 Magnuson-Stevens Fishery Conservation and Man-
19 agement Act, if approving such permits does not
20 interfere with fishery conservation and management
21 objectives;

22 (2) streamline the approval process for experi-
23 mental or exempted fishing permits used in Feder-
24 ally managed North Pacific fisheries for electronic
25 monitoring pilot projects, including owners and oper-
26 ators of commercial fishing vessels who purchase or

1 utilize low-cost commercially available electronic
2 monitoring solutions, if approving such permits does
3 not interfere with fishery conservation and manage-
4 ment objectives;

5 (3) facilitate cooperative research programs and
6 regional pilot frameworks;

7 (4) conduct a public stakeholder consultation
8 process not less often than once every 3 years, which
9 shall include public notice, listening sessions, a writ-
10 ten comment period of not less than 60 days, and
11 solicit input from stakeholders, including service pro-
12 viders, regional fishery management councils, fishery
13 industry participants, and data scientists, on—

14 (A) revisions to electronic monitoring and
15 electronic reporting technical standards or oper-
16 ational guidance;

17 (B) improvements to cost-effectiveness or
18 usability; and

19 (C) barriers to electronic monitoring adop-
20 tion, particularly among small-scale fleets; and

21 (5) provide a data integration strategy that—

22 (A) incorporates electronic monitoring data
23 directly into regional science center workflows
24 and stock assessment models;

1 (B) reduces latency between data collection
2 and management application; and

3 (C) supports the development of interoper-
4 able databases that facilitate real-time or near-
5 real-time analysis and decision-making.

6 (b) TRANSPARENCY.—The Administrator shall—

7 (1) require the National Marine Fisheries Serv-
8 ice to publish, online and in layman's terms, up-to-
9 date observer coverage category requirements for
10 Federal trawl fisheries specifying the Federal fishery
11 under their jurisdiction, including bycatch and pro-
12 hibited species catch for each observer program cat-
13 egory; and

14 (2) ensure that the National Marine Fisheries
15 Service develops and disseminates, in print and for
16 online distribution, public communications materials
17 that clearly explain bycatch in Federal fisheries
18 under its jurisdiction, using accessible, layman's ter-
19 minology and graphics.

20 (c) REPORTING.—

21 (1) IN GENERAL.—Not later than 3 years after
22 the date of enactment of this Act, the Administrator
23 shall publish a report on how the National Oceanic
24 and Atmospheric Administration and Regional Fish-
25 ery Management Councils can improve and integrate

1 the use of observer and electronic monitoring data to
2 better inform spatio-temporal fishing activity and
3 impacts to harvested and incidentally harvested pop-
4 ulations, while ensuring the protection of confiden-
5 tial information.

6 (2) REPORT TO CONGRESS.—The Administrator
7 shall submit a report to Congress and publish the
8 report on the National Oceanic and Atmospheric Ad-
9 ministration’s website that includes the data integra-
10 tion strategy for increasing data review efficiency
11 and uniformity described in subsection (a)(5). The
12 report shall include a summary of the feedback re-
13 ceived during public stakeholder consultation de-
14 scribed in subsection (a)(4).

15 (3) RECOMMENDATIONS.—The reports required
16 under paragraphs (1) and (2) shall include rec-
17 ommendations—

18 (A) for the use of any technologies identi-
19 fied as effective for sharing real-time, or near-
20 real-time, catch information to identify bycatch
21 hotspots and bycatch avoidance areas; and

22 (B) to minimize bycatch and unobserved
23 fishing mortality of commercially or culturally
24 important wild marine and anadromous species
25 in the Bering Sea, Aleutian Islands, and Gulf

1 of Alaska, such as Pacific halibut, Alaska crab
2 species, and Alaska-origin salmon.

3 **SEC. 9. INVESTING IN CLEANER FISHING GEAR AND**
4 **HEALTHY SEAFLOOR HABITATS.**

5 (a) REAUTHORIZATION OF THE NOAA NATIONAL
6 MARINE FISHERIES SERVICE BYCATCH REDUCTION EN-
7 GINEERING PROGRAM.—Section 316 of the Magnuson-
8 Stevens Fishery Conservation and Management Act (16
9 U.S.C. 1865) is amended—

10 (1) by redesignating subsections (a), (b), (c),
11 and (d), as subsections (b), (c), (d), and (e), respec-
12 tively;

13 (2) by inserting before subsection (b), as so re-
14 designated, the following:

15 “(a) PURPOSE.—The purpose of the bycatch reduc-
16 tion engineering program established under subsection (b)
17 is to develop technological devices and other conservation
18 engineering changes to improve fishing practices and mini-
19 mize bycatch, seabird interactions, bycatch mortality,
20 unobserved fishing mortality, and post-release mortality in
21 Federally managed fisheries.”; and

22 (3) by adding at the end the following:

23 “(f) AUTHORIZATION OF APPROPRIATIONS.—There
24 is authorized to be appropriated to the Secretary to carry

1 out this section \$10,000,000 for each of fiscal years 2027
2 through 2031.”.

3 (b) BYCATCH MITIGATION AND HABITAT PROTEC-
4 TION ASSISTANCE FUND.—Title III of the Magnuson-Ste-
5 vens Fishery Conservation and Management Act (16
6 U.S.C. 1851 et seq.) is amended by adding at the end
7 the following:

8 **“SEC. 322. BYCATCH MITIGATION AND HABITAT PROTEC-**
9 **TION ASSISTANCE FUND.**

10 “(a) IN GENERAL.—There is established in the gen-
11 eral fund of the Treasury of the United States an account
12 to be known as the ‘Bycatch Mitigation and Habitat Pro-
13 tection Assistance Fund’, which shall—

14 “(1) be administered by the National Fish and
15 Wildlife Foundation (referred to in this section as
16 the ‘Foundation’); and

17 “(2) consist of donations of amounts accepted
18 pursuant to subsection (c).

19 “(b) USE.—The Foundation shall use the amounts
20 in the Fund to reduce or mitigate bycatch, and reduce ma-
21 rine benthic habitat contact from mobile or fixed fishing
22 gear, including by providing financial assistance to fishing
23 industry organizations, associations, fishermen and own-
24 ers and operators of commercial fishing vessels to pur-
25 chase or modify fishing gear, equipment, and technology,

1 including innovative technology, prototypes, instruments,
2 or sensors.

3 “(c) DONATIONS.—The Foundation may solicit and
4 accept donations of amounts for deposit into the Fund.

5 “(d) CONSULTATION.—In administering the Fund,
6 the Foundation shall consult with the Secretary, acting
7 through the Administrator of the National Oceanic and
8 Atmospheric Administration, each Council, and each of
9 the regional offices and science centers of the National
10 Marine Fisheries Service to ensure that, to the maximum
11 extent practicable, amounts in the Fund are used in an
12 efficient and cost-effective manner.

13 “(e) REPORT.—Not later than 3 years after the date
14 of enactment of this section, and biennially thereafter, the
15 Foundation shall publish and post online in a manner
16 available to the public information regarding the use of
17 the Fund during—

18 “(1) with respect to the first publication of in-
19 formation, the preceding 3 years; and

20 “(2) with respect to each subsequent publica-
21 tion of information, the preceding 2 years.”.

22 **SEC. 10. PROTECTION OF REGIONAL FISHERIES RE-**
23 **SOURCES.**

24 Nothing in this Act, or an amendment made by this
25 Act, shall be construed to require or authorize the trans-

1 fer, reprogramming, detailing, or other diversion of funds,
2 personnel, or other resources made available to a regional
3 office or science center of the National Marine Fisheries
4 Service, a Regional Fishery Management Council, or an
5 interstate fisheries commission outside the geographic
6 area of authority of the North Pacific Fishery Manage-
7 ment Council to carry out a provision of this Act, or an
8 amendment made by this Act, that applies specifically to
9 fisheries or activities within the geographic area of author-
10 ity of the North Pacific Fishery Management Council.