The Honorable John Thune

Senate Majority Leader 511 Dirksen Senate Office Building Washington, DC 20515

The Honorable Chuck Schumer

Senate Minority Leader 322 Hart Senate Office Building Washington, D.C. 20510

June 30, 2025

Dear Majority Leader Thune, Minority Leader Schumer, and Members of the U.S. Senate,

As a coalition of over 130 organizations working to support children's online safety, consumer protections, and responsible innovation, we write today to express deep concerns over the updated AI state law moratorium included in the Senate's budget and reconciliation bill. During the final hours of negotiation over Congress's budget and reconciliation bill, Senators Ted Cruz and Marsha Blackburn released a new version of the AI state law moratorium which continues to threaten children's online safety legislation, artist protections, and a range of tech and AI safeguards in all fifty states.

Contrary to what proponents of the updated moratorium claim, recent changes to the proposal actually endanger the ability of states to enforce these laws. While the revised language adds child safety and other "generally applicable laws" to its list of purported exemptions, it now requires states to *prove* these laws do not pose an "undue" or "disproportionate burden" on AI systems. Because many of these laws were passed in recent years to respond specifically to novel problems created by the rise of digital algorithms and AI systems, they burden AI systems by design, and for this reason fall outside the scope of the purported exemptions. Meanwhile, the vague standards set out in the moratorium will provide Big Tech a clear path to challenge nearly any state law in court, including ongoing litigation; this will lead to countless laws across the country becoming entangled in litigation.

Critically, the revised language still fails to address the very concerns that prompted widespread opposition. The language fails to specify whether states that accept the funding for AI infrastructure could risk losing their original BEAD allotments if found out of compliance, it fails to address the broad and vague definitions of covered technologies, and it fails to address the sole problem it sought to address: the so-called patchwork of state laws. With just \$500 million to divide among the states, many with existing AI laws and sufficient budgets will likely opt out, leaving the patchwork intact and a handful of states beholden to the whims of tech companies for a decade.

The revised moratorium also fails to uphold artist safeguards, including Tennessee's ELVIS Act. The ELVIS Act was written as a direct response to concerns that AI tools will be used to

steal the name, image, and likeness of artists and creators, and for this reason, Tennessee's legislation is certain to have a disproportionate impact on AI. The ELVIS Act's targeted response to AI's harms means that the bill would likely fail the moratorium's test that a bill does not create an "undue or disproportionate burden" on AI models, AI systems, or automated decision systems.

Previously conflicted policymakers might be tempted to feel relieved at the shortened, five-year timeline; they should not be. Historical precedent shows that 'temporary' federal moratoria can easily become permanent. This mechanism must not be used to quietly enact a permanent federal block on a state's "police power" to address the real, pernicious, and unique threats posed by AI to consumers, kids, and families. We've already seen how AI has been quickly embedded into everyday life, often without transparency, oversight, or accountability. This unique challenge requires unique solutions that must be allowed to emerge, evolve, and endure at the state level absent meaningful federal action.

Champions of child safety in the age of AI must give this issue the attention it deserves. Lives have been irreparably altered – and lost – to the Silicon Valley culture of 'move fast and break things.' Now, Congress risks doing the same. A federal moratorium with potentially nationwide impacts cannot be cobbled together under tight deadlines and mounting pressure in a fast-tracked bill. Families across the country rely on state laws for protections today. Generations of children have already been harmed by the last wave of unregulated tech; the next generation, coming of age in the era of turbocharged AI, deserves better than rushed policymaking and recycled mistakes.

We, the undersigned organizations, call on you to strike the AI moratorium from the budget reconciliation text to protect our families. It is irresponsible and short sighted to strip children, creators, and Americans from all backgrounds of their most basic protections and tie the hands of state legislators.

Signed,

Common Sense Media
Encode AI
Young People's Alliance
Americans for Responsible Innovation (ARI)

35 Mile Foundation AASA, The School Superintendents Association Access Now Accountable Tech Accountable.US/Accountable.NOW

AFT

Alexander Neville Foundation

All Girls Allowed

Alliance To Counter Crime Online

Alliance to End Human Trafficking

Alternative Solutions

American Association of People with Disabilities

American Economic Liberties Project

ANEW Life International

Archwell Parents

Autistic Women & Nonbinary Network

Becca Schmill Foundation

Better Tech Project

Brave Movement

Buckets Over Bullying

C.A. Goldberg, PLLC

Can We Talk

Center for AI and Digital Policy

Center for Arizona Policy

Center for Biological Diversity

Center for Digital Democracy

Center for Family and Human Rights

Center for Humane Technology

Center for Justice & Democracy

Children's Advocacy Institute at the University of San Diego School of Law

Coalition Against Trafficking in Women (CATW)

Consumer Action

Consumer Federation of America

Consumer Reports

Courage California

Data & Society

Dear Christian Parent Substack

Defend Young Minds

Demand Progress

Design It For Us

Devin J Norring Foundation

Digital Childhood Alliance

Disability Rights Education and Defense Fund (DREDF)

Economic Security Project Action

EdTech Law Center

Emily Harrison Consulting

Englynroberts.com

Enough Is Enough

Erik's Cause

FLITE Center

Future of Life Institute

Future of Music Coalition

Four Norms

Global Hope 365

Greenpeace USA

Hach Rose Schirripa & Cheverie LLP

HeartDance Foundation

Ignited Industries

Indivisible Media City Burbank

International Centre for Missing and Exploited Children (ICMEC)

International Federation of Professional and Technical Engineers (IFPTE)

Issue One

Just Love Worldwide

Link Oregon (Oregon Fiber Partnership)

Lynn's Warriors

MAMA-Mothers Against Media Addiction

Gary Marcus

Mentari

Music Artists Coalition

Music Workers Alliance

NAACP

National Center on Sexual Exploitation

National Consumers League

National Digital Inclusion Alliance

National Hispanic Media Coalition

NC Stop Human Trafficking

NH Traffick-Free Coalition

Oakland Privacy

Open Markets Institute

Oregon Consumer Justice

Organization for Social Media Safety

P Street

Paradigm Shift Training and Consulting

Parent Coalition for Student Privacy

ParentsSOS

ParentsTogether Action

Paving the Way Foundation

Porn Free Colorado

Protect Digital Identity

Protect Young Eyes

Rape, Abuse, and Incest National Network (RAINN)

Raven

Reading, Pennsylvania Public Library

Reconnect Nashoba Valley / Turning Life On

ReHope

Resiliency Foundation

Representative Doug Fiefia

Rights4Girls

SAVE-Suicide Awareness Voices of Education

Schools Beyond Screens

Scrolling 2 Death

Shared Hope International

Sierra Cares Foundation

Smartphone Free Childhood US

Social Media Victims Law Center (SMVLC)

socialmediaharms.org

Society of Composers & Lyricists

Southwest FL Coalition Against Human Trafficking

Speaking of Social

Street Grace

Student Borrower Protection Center

Survivor Leader Network of San Diego

The Carson Bride Family

The Haba Law Firm, P.A.

The Institute for Family Studies

The McKenna Way

The Stop Trafficking Project

The Tech Oversight Project

Thorn

Together for Girls

Turning Life On

United Abolitionists, Inc.

Virginia Citizens Consumer Council

Walk Her Home

We RISE, USA
William E. Morris Institute for Justice
Women Graduates-USA
Working Partnerships USA
Yellowstone Human Trafficking Task Force
Youth Power Project