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Cruz Substitute (Modified) S.L.C.

AN	AMENDMENT NO Calendar No	
Pu	Purpose: In the nature of a substitute.	
IN	THE SENATE OF THE UNITED STA	ATES-119th Cong., 1st Sess.
	S. 320	
ָר אָר יַר	To reauthorize the Earthquake Ha 1977, and for other	
Referred to the Committee on and ordered to be printed		
Ordered to lie on the table and to be printed		
A	AMENDMENT IN THE NATURE OF to be proposed by M	
Viz	Z:	
1	Strike all after the enacting	clause and insert the fol-
2	lowing:	
3	SECTION 1. SHORT TITLE.	
4	This Act may be cited as t	he "National Earthquake
5	Hazards Reduction Program	Reauthorization Act of
6	2025".	
7	SEC. 2. MODIFICATION OF FINDIN	GS.
8	Section 2 of the Earthquak	e Hazards Reduction Act
9	of 1977 (42 U.S.C. 7701) is ame	nded—
10	(1) in paragraph (1)—	

1	(A) by striking "50 States, and the Com
2	monwealth of Puerto Rico," and inserting
3	"States and Tribal jurisdictions";
4	(B) by striking "of them" and inserting
5	"States";
6	(C) by striking ",," and inserting a
7	comma; and
8	(D) by striking "A large portion of the
9	population of the United States lives in areas
10	vulnerable to earthquake hazards" and insert-
11	ing "Almost half of the United States popu-
12	lation resides in areas that are at risk or expe-
13	riencing a damaging earthquake during the 50-
14	year period beginning on the date of the enact-
15	ment of the National Earthquake Hazards Re-
16	duction Program Reauthorization Act of 2025";
17	(2) in paragraph (2)—
18	(A) by inserting after the first sentence the
19	following: "A 2023 report by the Federal Emer-
20	gency Management Agency and the United
21	States Geological Survey (FEMA P-366) esti-
22	mates the annualized earthquake losses to the
23	national building stock is \$14,700,000,000 per
24	year and the total economic exposure to earth-

1	quake losses (buildings and contents) across the
2	nation is \$107,800,000,000,000."; and
3	(B) in the third sentence—
4	(i) by striking "and construction" and
5	inserting ", construction, evaluation, and
6	retrofitting"; and
7	(ii) by striking "and (E)" and insert-
8	ing the following: "(E) inventories of build-
9	ings and infrastructure with high seismic
10	risk, especially those that are critical to
11	community resilience, (F) programs that
12.	require or incentivize replacement or ret-
13	rofit of existing buildings and infrastruc-
14	ture with high seismic risk, especially those
15	that are critical to community resilience,
16	and (G)";
17	(3) in paragraph (3), by inserting "Tribal,"
18	after "local,";
19	(4) in paragraph (4), by striking "could pro-
20	vide" and all that follows through the period at the
21	end and inserting "is necessary to provide the sci-
22	entific understanding needed to improve and expand
23	the earthquake early warning system.";
24	(5) in paragraph (8), by striking "cave-ins" and
25	inserting "collapse";

1	(6) in paragraph (9)—
2	(A) in the first sentence, by striking "and
3	local" and inserting "local, and Tribal govern-
4	ment";
5	(B) in the second sentence, by striking
6	"transfer knowledge and information to" and
7	inserting "exchange knowledge and information
8	between"; and
9	(C) in the third sentence, by striking
10	"specifications, criteria" and inserting "guide-
11	lines, codes, standards";
12	(7) in paragraph (12)—
13	(A) in the second sentence—
14	(i) by striking "When earthquakes
15	occur, the built environment is generally"
16	and inserting "Relatively newer buildings
17	and infrastructure have generally been";
18	and
19	(ii) by striking "and is" and inserting
20	"when earthquakes occur, but most are";
21	and
22	(B) by adding at the end the following: "In
23	addition, buildings and infrastructure built to
24	older codes and standards may pose significant
25	risk of injury, loss of life, or irreparable dam-

1	age. A 2021 report submitted to Congress pur-
2	suant to section 8(b), as amended by section 5
3	of the National Earthquake Hazards Reduction
4	Program Reauthorization Act of 2018 (Public
5	Law 115–307), by the Federal Emergency
6	Management Agency and the National Institute
7	of Standards and Technology (FEMA P2090/
8	NST SP-1254) provides recommendations for
9	improving post-earthquake functional recovery
10	time of the built environment to support com-
11	munity resilience goals and many of these rec-
12	ommendations still need to be implemented.";
13	and
14	(8) in paragraph (13)—
15	(A) in the first sentence, by inserting "in
16	2011" after "a study";
17	(B) in the second sentence, by inserting
18	"(in 2011 dollars)" after "\$300,000,000"; and
19	(C) by adding at the end the following:
20	"The cost of actual seismic retrofits to reduce
21	known risks is not included in such valuation.".
22	SEC. 3. MODIFICATION OF PURPOSE.
23	Section 3 of the Earthquake Hazards Reduction Act
24	of 1977 (42 U.S.C. 7702) is amended—
25	(1) in paragraph (1)—

1	(A) by striking "and local" and inserting
2	", local, and Tribal government"; and
3	(B) by striking "locations and structures"
4	and inserting "buildings and infrastructure";
5	(2) in paragraph (2)—
6	(A) by striking "and construction" and in-
7	serting ", construction, evaluation, and retro-
8	fitting"; and
9	(B) by inserting "housing and care facili-
10	ties for vulnerable populations," after "occu-
11	pancy buildings"; and
12	(3) in paragraph (4)—
13	(A) by striking "and local" and inserting
14	", local, and Tribal government"; and
15	(B) by striking "encourage consideration
16	of" and inserting "incorporate".
17	SEC. 4. MODIFICATION OF DEFINITIONS.
18	Section 4 of the Earthquake Hazards Reduction Act
19	of 1977 (42 U.S.C. 7703) is amended—
20	(1) in paragraph (3), by inserting ", including
21	secondary effects such as earthquake-caused
22	tsunamis"; and
23	(2) by adding at the end the following:
24	"(11) The term 'Tribal government' has the
25	meaning given the term 'tribal government' in sec-

1	tion 421 of the Congressional Budget Act of 1974
2	(2 U.S.C. 658).
3	"(12) The term 'functional recovery' means a
4	post-earthquake performance state in which a build-
5	ing or lifeline infrastructure system is maintained,
6	or restored, to safely and adequately support the
7	basic intended functions associated with the pre-
8	earthquake use or occupancy of a building, or the
9	pre-earthquake service level of a lifeline infrastruc-
10	ture system.
11	"(13) The term 'earthquake forecast' means a
12	statement of probabilities that 1 or more earth-
13	quakes within a clearly specified magnitude range
14	may occur within a specified time interval and geo-
15	graphic region.".
16	SEC. 5. IMPROVEMENTS TO NATIONAL EARTHQUAKE HAZ-
17	ARDS REDUCTION PROGRAM.
18	(a) Program Activities.—Subsection (a)(2) of sec-
19	tion 5 of the Earthquake Hazards Reduction Act of 1977
20	(42 U.S.C. 7704) is amended—
21	(1) in subparagraph (B)—
22	(A) in the matter before clause (i)—
23	(i) by striking "and local" and insert-
24	ing ", local, and Tribal"; and

1	(11) by striking "and constructing"
2	and inserting ", designing, constructing
3	evaluating, and retrofitting";
4	(B) by amending clause (ii) to read as fol
5	lows:
6	"(ii) development of standards, guide
7	lines, and voluntary standards, guidelines
8	and consensus codes for earthquake haz-
9	ards reduction for buildings, structures
10	and lifeline infrastructure, including post-
11	earthquake recovery-based performance ob-
12	jectives that address reoccupancy and
13	downtime of community-prioritized build-
14	ings, structures, and services provided by
15	lifeline infrastructure;";
16	(C) in clause (iii), by striking "and haz-
17	ards reduction; and" and inserting "functional
18	recovery, and other hazards reduction topics;";
19	(D) in clause (iv)—
20	(i) by inserting "and maintaining"
21	after "publishing";
22	(ii) by inserting "in coordination with
23	the National Tsunami Hazards Mitigation
24	Program, tsunami susceptibility," after
25	"liquefaction susceptibility,"; and

1	(iii) by striking "; and" and inserting
2	a semicolon; and
3	(E) by adding at the end the following:
4	"(v) subject to the availability of
5	funds, development of best practices and
6	guidelines to create an inventory of and
7	conduct seismic performance evaluations of
8	buildings, structures, and lifeline infra-
9	structure with high seismic risk, especially
10	those that are critical to community resil-
11	ience; and
12	"(vi) subject to the availability of
13	funds, the provision of technical assistance
14	upon request by a State, local, or Tribal
15	government regarding—
16	"(I) the creation of an inventory
17	of buildings, structures, and lifeline
18	infrastructure;
9	"(II) the performance of seismic
20	performance evaluations; and
21	"(III) cost-effective best practices
22	for retrofitting existing buildings,
23	structures, and lifeline infrastruc-
24	ture.";

1	(2) in subparagraph (C), by striking "; and
2	and inserting a semicolon;
3	(3) by redesignating subparagraph (D) as sub-
4	paragraph (E); and
5	(4) by inserting after subparagraph (C) the fol-
6	lowing:
7	"(D) improve the understanding of—
8	"(i) the multiple hazards associated
9	with earthquakes, including liquefaction,
10	tsunamis, landslides, and structural fires;
11	and
12	"(ii) potential mitigation measures for
13	such hazards; and".
14	(b) Duties of Interagency Coordinating Com-
15	MITTEE ON EARTHQUAKE HAZARDS REDUCTION.—Sub-
16	section (a)(3)(D)(ii) of such section is amended—
17	(1) in subclause (V), by inserting "and associ-
18	ated secondary hazards" before the period at the
19	end; and
20	(2) by adding at the end the following:
21	"(VIII) Coordinating with the
22	Chair of the Federal Communications
23	Commission on the timely broad-
24	casting of emergency alerts generated

1	by the earthquake early warning sys-
2	tem.".
3	(c) BIENNIAL REPORT.—Subsection (a)(4)(A) of
4	such section is amended by striking "under paragraph
5	(3)(D)(i)(I)" each place it appears and inserting "under
6	paragraph (3)(D)(ii)(I)".
7	(d) Advisory Committee.—Subsection (a)(5)(A) of
8	such section is amended—
9	(1) by inserting "the Chair of the Scientific
10	Earthquake Studies Advisory Committee and" after
11	"including"; and
12	(2) by striking "and local government" and in-
13	serting ", local, and Tribal governments".
14	(e) Lead Agency for Responsibilities of Pro-
15	GRAM AGENCIES.—Subsection (b)(1) of such section is
16	amended—
17	(1) in subparagraph (A)—
18	(A) by striking "and local" and inserting
19	"local, and Tribal governments"; and
20	(B) by striking "plan and constructing"
21	and inserting "planning, designing, con-
22 .	structing, evaluating, and retrofitting";
23	(2) by redesignating subparagraphs (C) and
24	(D) as subparagraphs (F) and (G), respectively; and

1	(3) by inserting after subparagraph (B) the fol-
2	lowing:
3	"(C) improve the understanding of earth-
4	quake-caused fires and support the development
5	of engineering tools and construction methods
6	that mitigate the risk of fire following earth-
7	quakes;
8	"(D) develop, in coordination with the Ad-
9	ministrator of the Federal Emergency Manage-
10	ment Agency, best practices and guidelines for
11	a State, local, or Tribal government to create
12	an inventory of buildings, structures, or lifeline
13	infrastructure that are critical to community re-
14	silience or otherwise have high seismic risk;
15	"(E) provide, in coordination with the Ad-
16	ministrator of the Federal Emergency Manage-
17	ment Agency, technical assistance to a State,
18	local, or Tribal government requesting such as-
19	sistance with respect to the creation of an in-
20	ventory of buildings, structures, or lifeline in-
21	frastructure;".
22	(f) RESPONSIBILITIES OF FEDERAL EMERGENCY
23	Management Agency.—Subsection (b)(2) of such sec-
24	tion is amended—
25	(1) in subparagraph (A)—

1	(A) in clause (1)—
2	(i) by inserting "and Tribal govern-
3	ments" after "States";
4	(ii) by inserting "and performance
5	evaluations" after "safety inspections";
6	and
7	(iii) by inserting "and improve post-
8	earthquake functional recovery" after
9	"seismic safety";
10	(B) in clause (ii), by inserting ", including
11	Tribal entities," after "appropriate audiences";
12	(C) in clause (iii)—
13	(i) by striking "of seismic resistant"
14	and inserting "to all appropriate audi-
15	ences, including Tribal governments, of";
16	and
17	(ii) by inserting "that enhance seismic
18	safety, improve post-earthquake functional
19	recovery, and reduce losses from earth-
20	quakes" after "and lifeline infrastructure";
21	(D) in clause (iv)—
22	(i) in striking "and local" and insert-
23	ing ", local, and Tribal"; and
24	(ii) by striking "; and" and inserting
25	a semicolon;

1	(E) by redesignating clause (v) as clause
2	(vi); and
3	(F) by inserting after clause (iv) the fol-
4	lowing:
5	"(v) shall provide technical assistance
6	to State, local, or Tribal governmental en-
7	tities in the creation of evacuation plans in
8	the event of an earthquake, landslide, tsu-
9	nami, or other earthquake-related hazard;
10	and"; and
11	(2) in subparagraph (B)—
12	(A) in the subparagraph heading, by in-
13	serting "AND TRIBAL" after "STATE";
14	(B) in the matter before clause (i), by in-
15	serting "or Tribal government" after "State";
16	and
17	(C) in clause (i), by striking "safety" and
18	inserting "performance, community resilience,
19	or public awareness".
20	(g) Responsibilities of United States Geologi-
21	CAL SURVEY.—Subsection (b)(3) of such section is
22	amended—
23	(1) in subparagraph (B), by striking "and
24	local" and inserting ", local, and Tribal";

1	(2) in subparagraph (C), by inserting ", the
2	Chair of the Federal Communications Commission,"
3	after "Agency";
4	(3) by redesignating subparagraphs (D)
5	through (K) as subparagraphs (L) through (Q), re-
6	spectively;
7	(4) by inserting after subparagraph (C) the fol-
8	lowing:
9	"(D) coordinate with the Administrator of
10	the National Oceanic and Atmospheric Admin-
11	istration and the Administrator of the Federal
12	Emergency Management Agency on data shar-
13	ing and resource allocation to support a timely
14	response to oceanic earthquakes and tsunamis;
15	"(E) in consultation with the Chair of the
16	Federal Communications Commission, ensure
17	that earthquake alerts and early warnings are
18	broadcast as rapidly and reliably as possible, in
19	the predominant languages in the affected re-
20	gion, to ensure maximum warning time for
21	nearby persons;
22	"(F) expand the earthquake early warning
23	system within and to additional high risk haz-
24	ard areas, including making improvements as
25	practicable to improve detection and increase

1	the time between warning messages and percep
2	tible ground motion;
3	"(G) coordinating with affected State and
4	Tribal governments on earthquake early warn
5	ing system improvements;
6	"(H) issue earthquake forecasts, when ap
7	propriate, for aftershocks associated with sign
8	nificant earthquakes in the United States;";
9	(5) in subparagraph (I), as redesignated by
10	paragraph (3), by inserting "the Chair of the Fed
11	eral Communications Commission," after "Agency,"
12	(6) in subparagraph (L), as redesignated by
13	paragraph (3), by striking "; and" and inserting a
14	semicolon;
15	(7) in subparagraph (M), as redesignated by
16	paragraph (3), by striking the period at the end and
17	inserting a semicolon; and
18	(8) in subparagraph (O), as redesignated by
19	paragraph (3), by inserting "maps of natural haz-
20	ards associated with earthquakes and".
21	(h) RESPONSIBILITIES OF NATIONAL SCIENCE
22	FOUNDATION.—Subsection (b)(4)(A) of such section is
23	amended—
24	(1) in clause (iii), by inserting "including up-
25	dated tsunami and liquefaction risk maps,"; and

1	(2) in clause (vii), by striking "Historically
2	Black Colleges and Universities and those serving
3	large proportions of Hispanics, Native Americans
4	Asian-Pacific Americans, and other underrep-
5	resented populations" and inserting "institutions de-
6	scribed in section 371(a) of the Higher Education
7	Act of 1965 (20 U.S.C. 1067q(a))".
8	SEC. 6. SEISMIC PERFORMANCE PROPERTY STANDARDS.
9	Section 947 of the Cranston-Gonzales National Af-
10	fordable Housing Act (42 U.S.C. 7704a) is amended—
11	(1) in subsection (a), by striking "safety" both
12	places it appears and inserting "performance"; and
13	(2) in subsection (b), by striking "shake-related
14	property damage" and inserting "seismic-related
15	property damage to improve the post-earthquake
16	functional recovery time".
17	SEC. 7. SEISMIC STANDARDS.
18	Section 8 of the Earthquake Hazards Reduction Act
19	of 1977 (42 U.S.C. 7705b) is amended—
20	(1) in subsection (b), by striking "under para-
21	graph (1)" and inserting "under subsection (a)";
22	and
23	(2) by adding at the end the following:
24	"(c) Implementation of Recommendations.—
25	Each Program agency, as part of their Program respon-

- 1 sibilities, shall implement, within the Program activities
- 2 authorized by this Act, the applicable recommendations in
- 3 the report submitted pursuant to subsection (b) to im-
- 4 prove the performance of the built environment in terms
- 5 of post-earthquake reoccupancy and functional recovery
- 6 time.
- 7 "(d) BIENNIAL REPORTS.—
- 8 "(1) BIENNIAL REPORTS TO INTERAGENCY CO-
- 9 ORDINATING COMMITTEE.—No later than September
- 30, 2025, and not less frequently than once every 2
- 11 years thereafter, each Program agency shall submit
- to the Interagency Coordinating Committee a report
- on activities and progress made to support, promote,
- or advance the implementation of the recommenda-
- tions included in the report submitted pursuant to
- subsection (b).
- 17 "(2) INCLUSION IN BIENNIAL REPORTS OF
- 18 INTERAGENCY COORDINATING COMMITTEE.—The
- 19 Interagency Coordinating Committee shall include
- 20 the information received under paragraph (1) in
- each biennial report submitted under section 5(a)(4),
- including consideration of a prioritized work plan to
- coordinate activities among the Program agencies
- and the necessary Program budget to fully imple-

. 1	ment the recommendations described in paragraph
2	(1).".
3	SEC. 8. IMPROVEMENTS TO POST-EARTHQUAKE INVES-
4	TIGATIONS PROGRAM.
5	Section 11 of the Earthquake Hazards Reduction Act
6	of 1977 (42 U.S.C. 7705e) is amended, in the matter be-
7	fore paragraph (1)—
8	(1) in the first sentence, by inserting "domestic
9	and international" after "investigate major"; and
10	(2) in the fifth sentence, by inserting "Federal
11	Emergency Management" before "Agency".
12	SEC. 9. AUTHORIZATION OF APPROPRIATIONS.
13	(a) General Authorization for Program.—Sub-
14	section (a)(8) of section 12 of the Earthquake Hazards
15	Reduction Act of 1977 (42 U.S.C. 7706) is amended—
. 16	(1) in subparagraph (I), by striking ", and"
17	and inserting a comma; and
18	(2) by inserting after subparagraph (J) the fol-
19	lowing:
20	"(K) $$8,500,000$ for fiscal year 2024 ,
21	"(L) $$8,500,000$ for fiscal year 2025,
22	"(M) \$8,500,000 for fiscal year 2026,
23	"(N) \$8,500,000 for fiscal year 2027, and
24	"(O) \$8,500,000 for fiscal year 2028,".

1	(b) United States Geological Survey.—Sub-
2	section (b)(2) of such section is amended—
3	(1) in subparagraph (I), by striking "; and"
4	and inserting a semicolon;
5	(2) in subparagraph (J), by striking the period
6	at the end and inserting a semicolon; and
7	(3) by adding at the end the following:
8	"(K) $$92,427,000$ for fiscal year 2024, of
9	which not less than \$36,000,000 shall be made
10	available for completion of the Advanced Na-
11	tional Seismic System established under section
12	13;
13	"(L) $$92,427,000$ for fiscal year 2025, of
14	which not less than \$36,000,000 shall be made
15	available for completion of the Advanced Na-
16	tional Seismic System established under section
17	13;
18	"(M) $$92,427,000$ for fiscal year 2026, of
19	which not less than \$36,000,000 shall be made
20	available for completion of the Advanced Na-
21	tional Seismic System established under section
22	13;
23	"(N) \$92,427,000 for fiscal year 2027, of
24	which not less than \$36,000,000 shall be made
25	available for completion of the Advanced Na-

1	tional Seismic System established under section
2	13; and
3	"(O) \$92,427,000 for fiscal year 2028, of
4	which not less than \$36,000,000 shall be made
5	available for completion of the Advanced Na-
6	tional Seismic System established under section
7	13.".
8	(c) NATIONAL SCIENCE FOUNDATION.—Subsection
9	(e)(2) of such section is amended—
10	(1) in subparagraph (I), by striking ", and"
11	and inserting a comma;
12	(2) in subparagraph (J), by striking the period
13	at the end and inserting a comma; and
14	(3) by adding at the end the following:
15	"(K) $$54,000,000$ for fiscal year 2024,
16	"(L) $$54,000,000$ for fiscal year 2025,
17	"(M) $$54,000,000$ for fiscal year 2026 ,
18	"(N) $$54,000,000$ for fiscal year 2027,
19	and
20	"(O) \$54,000,000 for fiscal year 2028.".
21	(d) National Institute of Standards and
22	TECHNOLOGY.—Subsection (d)(2) of such section is
23	amended—
24	(1) in subparagraph (I), by striking ", and"
25	and inserting a comma;

1	(2) in subparagraph (J), by striking the period
2	at the end and inserting a comma; and
3	(3) by inserting after subparagraph (J) the fol-
4	lowing:
5	"(K) \$5,900,000 for fiscal year 2024,
6	"(L) \$5,900,000 for fiscal year 2025,
7	"(M) \$5,900,000 for fiscal year 2026,
8	"(N) $$5,900,000$ for fiscal year 2027, and
9	"(O) \$5.900,000 for fiscal year 2028"