

117TH CONGRESS 1ST SESSION	S.	
-------------------------------	----	--

To enhance the policies, procedures, and training for midshipmen at the United States Merchant Marine Academy, and for other purposes.

## IN THE SENATE OF THE UNITED STATES

Mr.	WICKER (for	himself, Mrs.	GILLIBRAND.	, and Ms. $^{\circ}$	Collins)	introduced
	the following	bill; which wa	as read twice	and referre	ed to the	Committee
	on					

# A BILL

- To enhance the policies, procedures, and training for midshipmen at the United States Merchant Marine Academy, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,
  - 3 SECTION 1. SHORT TITLE.
  - 4 This Act may be cited as the "Improving Protections
  - 5 for Midshipmen Act".

1	SEC. 2. SUSPENSION OR REVOCATION OF MERCHANT MAR-
2	INER CREDENTIALS FOR PERPETRATORS OF
3	SEXUAL HARASSMENT OR SEXUAL ASSAULT.
4	(a) In General.—Chapter 77 of title 46, United
5	States Code, is amended—
6	(1) in section 7701(b), by striking "section
7	7703" and inserting "section 7703, 7704, or
8	7704a,''; and
9	(2) by inserting after section 7704 the fol-
10	lowing:
11	"§7704a. Sexual harassment or sexual assault as
12	grounds for suspension or revocation
13	"If it is shown at a hearing under this chapter that
14	a holder of a license, certificate of registry, or merchant
15	mariner's document issued under this part, within 10
16	years before the beginning of the proceedings, is the sub-
17	ject of a claim, that is—
18	"(1) a claim of—
19	"(A) sexual harassment as defined in sec-
20	tion 1561(e)(1) of title 10; or
21	"(B) sexual assault as described by section
22	920 of title 10 (article 120 of the Uniform Code
23	of Military Justice); and
24	"(2) substantiated, meaning that either—

1	"(A) the employer of the accused deter-
2	mines that it is more likely than not that the
3	harassment or assault has taken place; or
4	"(B) a finding by any Federal, State, local,
5	or Tribal administrative or legal proceeding
6	that the harassment or assault has taken place,
7	the license, certificate, or document shall be sus-
8	pended or revoked.".
9	(b) CLERICAL AMENDMENT.—The table of sections
10	of chapter 77 of title 46, United States Code, is amended
11	by inserting after the item relating to section 7704 the
12	following:
	"7704a. Sexual harassment or sexual assault as grounds for suspension or revocation.".
13	SEC. 3. SUPPORTING THE UNITED STATES MERCHANT MA-
14	RINE ACADEMY.
15	(a) In General.—Chapter 513 of title 46, United
16	States Code, is amended by adding at the end the fol-
17	lowing:
18	"§ 51323. Sexual assault and sexual harassment pre-
19	vention information management system
20	"(a) Information Management System.—Not
21	later than January 1, 2023, the Maritime Administrator
22	shall establish an information management system—
	Shan establish an information management by steric

1	"(A) the overall number of sexual assault
2	or sexual harassment incidents per fiscal year
3	at the United States Merchant Marine Acad-
4	emy;
5	"(B) the location of each such incident;
6	"(C) the names and ranks of the individ-
7	uals involved in each such incident;
8	"(D) the general nature of each such inci-
9	dent;
10	"(E) the type of inquiry made into each
11	such incident;
12	"(F) a determination as to whether each
13	such incident is substantiated; and
14	"(G) any accountability taken for mis-
15	conduct related to the incident; and
16	"(2) that is maintained in a secure fashion and
17	ensures the protection of privacy for any individuals
18	involved in such incidents.
19	"(b) Sea Year Program.—The Maritime Adminis-
20	trator shall provide for the establishment of in-person and
21	virtual confidential exit interviews for midshipmen from
22	the Academy upon completion of Sea Year and following
23	completion by the midshipmen of the survey under section
24	51322(d).

BON21C29 M9V S.L.C.

## | "§ 51324. Sexual assault advisory council

- 2 "(a) ESTABLISHMENT.—The Secretary of Transpor-
- 3 tation shall establish a Sexual Assault Advisory Council
- 4 (in this section referred to as the 'Council').
- 5 "(b) Membership.—The Council shall be composed
- 6 of not fewer than 8 and not more than 14 individuals se-
- 7 lected by the President who are alumni or current mid-
- 8 shipmen of the United States Merchant Marine Academy
- 9 (including midshipmen or alumni who were victims of sex-
- 10 ual assault and midshipmen or alumni who were not vic-
- 11 tims of sexual assault) and governmental and nongovern-
- 12 mental experts and professionals in the sexual assault
- 13 field. At least one member shall be licensed in the field
- 14 of mental health and have prior experience working as a
- 15 counselor or therapist providing mental health care to sur-
- 16 vivors of sexual assault in a victim services agency or orga-
- 17 nization. No employee of the Department of Transpor-
- 18 tation shall be a member of the Council. The number of
- 19 governmental experts appointed to the Council shall not
- 20 exceed the number of nongovernmental experts.
- 21 "(c) Functions; Meetings.—The Council shall
- 22 meet not less often than annually to review the policy on
- 23 sexual harassment, dating violence, domestic violence, sex-
- 24 ual assault, and stalking under section 51318, and such
- 25 other matters related to sexual assault and sexual harass-
- 26 ment the Council views as appropriate, to ensure that such

BON21C29 M9V S.L.C.

6

1 policy and such matters conform to the extent practicable

- 2 to best practices in the sexual assault field. To carry out
- 3 this subsection, the Council may conduct case reviews and
- 4 have access, including through interviews, to current and
- 5 former midshipmen of the United States Merchant Marine
- 6 Academy (to the extent that such midshipmen provide the
- 7 Department of Transportation express consent to be inter-
- 8 viewed by the Council), to Sea Year surveys under section
- 9 51323(b), to all data collected from restricted reporting,
- 10 and to any other information necessary to conduct such
- 11 case reviews, except that the Council may not have access
- 12 to any personally identifying information associated with
- 13 such interviews, surveys, data, or information.
- 14 "(d) REPORTS.—On an annual basis for each of the
- 15 5 years after the date of enactment of this section, and
- 16 at the discretion of the Council thereafter, the Council
- 17 shall submit, to the President and the Committee on Com-
- 18 merce, Science, and Transportation and the Committee on
- 19 Appropriations of the Senate and the Committee on
- 20 Transportation and Infrastructure and the Committee on
- 21 Appropriations of the House of Representatives, a report
- 22 on its findings based on the reviews conducted pursuant
- 23 to subsection (c).
- 24 "(e) EMPLOYEE STATUS.—Members of the Council
- 25 shall not be considered employees of the United States

23

sources to-

- 7 Government for any purpose and shall not receive com-2 pensation other than reimbursement of travel expenses and per diem allowance in accordance with section 5703 of title 5. 5 "(f) NONAPPLICABILITY OF FACA.—The Federal Advisory Committee Act (5 U.S.C. App.) shall not apply to the Council. "(g) SUNSET.—This section shall cease to be effective 8 on the date that is 10 years after the date of enactment of this section. 10 "§ 51325. Diversity and inclusion action plan "(a) IN GENERAL.—Not later than January 1, 2023, 12 the Maritime Administrator shall promulgate a Diversity 13 and Inclusion Action Plan for the United States Merchant Marine Academy (referred to in this section as the 'Plan'). The Plan shall— 16 "(1) increase recruiting efforts in historically 17 underrepresented communities, including through 18 19
- partnerships with historically black colleges and universities and maritime centers of excellence designated under section 51706;

  "(2) promulgate and make available a set of re-

1	"(A) establish responsibilities for mid-
2	shipmen, faculty, and staff of the Academy with
3	respect to diversity and inclusion;
4	"(B) create standards of—
5	"(i) training that require inter-
6	personal dialogue on diversity and inclu-
7	sion;
8	"(ii) setting behavioral boundaries
9	with others; and
10	"(iii) specific processes for the report-
11	ing and documentation of misconduct re-
12	lated to hazing, bullying, hate, and harass-
13	ment;
14	"(C) hold leaders and other individuals at
15	the Academy accountable for violations of such
16	standards;
17	"(D) equip midshipmen, faculty, and staff
18	of the Academy with the resources and mate-
19	rials to promote a diverse and inclusive working
20	environment; and
21	"(E) address how concepts of diversity and
22	inclusion can be integrated into the curriculum
23	and training of the Academy;
24	"(3) require a biannual survey of midshipmen,
25	faculty, and staff of the Academy assessing—

1	"(A) the inclusiveness of the environment
2	of the Academy; and
3	"(B) the effectiveness of the Plan; and
4	"(4) require an annual survey of faculty and
5	staff of the Academy assessing the inclusiveness of
6	the environment of the Sea Year program.
7	"(b) REPORT TO CONGRESS.—Not later than 30 days
8	after the date of enactment of this section, the Maritime
9	Administrator shall provide Congress with a report on the
10	resources necessary to properly implement this section.".
11	(b) Conforming Amendments.—The chapter anal-
12	ysis for chapter 513 of title 46, United States Code, is
13	amended by adding at the end the following:
	<ul> <li>"51323. Sexual assault and sexual harassment prevention information management system</li> <li>"51324. Sexual assault advisory council</li> <li>"51325. Diversity and inclusion action plan".</li> </ul>
14	(e) United States Merchant Marine Academy
15	STUDENT SUPPORT PLAN.—
16	(1) STUDENT SUPPORT PLAN.—Not later than
17	January 1, 2023, the Maritime Administrator shall
18	promulgate a Student Support Plan for the United
19	States Merchant Marine Academy. Such plan
20	shall—
21	(A) address the mental health resources
22	available to midshipmen, both on-campus and
23	during Sea Year;

BON21C29 M9V S.L.C.

1	(B) establish a tracking system for suicidal
2	ideations and suicide attempts;
3	(C) create an option for midshipmen to ob-
4	tain assistance from a professional care pro-
5	vider virtually; and
6	(D) require an annual survey of faculty
7	and staff assessing the adequacy of mental
8	health resources for midshipmen of the Acad-
9	emy, both on campus and during Sea Year.
10	(2) Report to congress.—Not later than 30
11	days after the date of enactment of this Act, the
12	Maritime Administrator shall provide Congress with
13	a report on the resources necessary to properly im-
14	plement this subsection.
15	SEC. 4. SPECIAL VICTIMS COUNSEL.
16	Section 51319 of title 46, United States Code, is
17	amended—
18	(1) by redesignating subsection (c) as sub-
19	section (d); and
20	(2) by inserting after subsection (b) the fol-
21	lowing:
22	"(c) Special Victims Counsel.—The Secretary
23	shall designate legal counsel (to be known as 'Special Vic-
24	tims' Counsel') for the purpose of providing legal assist-
25	ance to any cadet of the Academy who is the victim of

- 1 an alleged sex-related offense, regardless of whether the
- 2 report of that offense is restricted or unrestricted."; and
- 3 (3) by adding at the end the following:
- 4 "(e) Unfilled Vacancies.—In the event of an un-
- 5 filled vacancy for any position under this section, the Sec-
- 6 retary may appoint, without regard to the provisions of
- 7 subchapter I of chapter 33 of title 5, other than sections
- 8 3303 and 3328 of that title, a qualified candidate for the
- 9 purposes of filling such position.".

## 10 SEC. 5. CATCH A SERIAL OFFENDER ASSESSMENT.

- 11 Not later than 1 year after the date of enactment
- 12 of this Act, the Commandant of the Coast Guard, in con-
- 13 sultation with the Maritime Administrator, shall conduct
- 14 an assessment of the feasibility and process necessary to
- 15 implement a program for the United States Merchant Ma-
- 16 rine Academy and United States Merchant Marine mod-
- 17 eled off of the Catch a Serial Offender program of the
- 18 Department of Defense using the information manage-
- 19 ment system required under subsection (a) of section
- 20 51323 of title 46, United States Code, and the exit inter-
- 21 views under subsection (b) of such section.

#### 22 SEC. 6. SHIPBOARD TRAINING.

- Section 51322(a) of title 46, United States Code, is
- 24 amended by adding at the end the following:
- 25 "(3) Training.—

1	"(A) IN GENERAL.—As part of training
2	provided to all midshipmen of the Academy, the
3	Maritime Administrator shall develop and im-
4	plement comprehensive in-person sexual assault
5	risk-reduction and response training that, to
6	the extent practicable, conforms to best prac-
7	tices in the sexual assault field and includes ap-
8	propriate scenario-based training.
9	"(B) DEVELOPMENT AND CONSULTATION
10	WITH EXPERTS.—In developing the sexual as-
11	sault risk-reduction and response training
12	under subparagraph (A), the Maritime Admin-
13	istrator shall consult with and incorporate, as
14	appropriate, the recommendations and views of
15	experts in the sexual assault field.".
16	SEC. 7. UNITED STATES MARITIME TRANSPORTATION SYS-
17	TEM WORKFORCE DIVERSITY AND INCLU-
18	SION TASK FORCE.
19	Section 55501 of title 46, United States Code, is
20	amended by adding at the end the following:
21	"(g) Maritime Transportation System Diver-
22	SITY AND INCLUSION TASK FORCE.—
23	"(1) IN GENERAL.—Not later than 120 days
24	after the date of enactment of this subsection, the
2 <del>4</del>	drief the date of small ,

6

7

8

9

10

11

12

13

14

15

16

17

18

19

13

the Committee a task force to provide an interagency forum for the identification, discussion, and sharing of tools and practices that promote diversity and inclusiveness within the maritime transportation system workforce.

- "(2) RESPONSIBILITIES.—The task force established under this subsection shall share best practices with the Committee toward enhancing representation in the maritime transportation system workforce.
- "(3) DIVERSITY AND INCLUSION ACTION PLAN.—Not later than January 1, 2023, the Secretary of Transportation shall promulgate a Diversity and Inclusion Action Plan for the maritime transportation system workforce. Such plan shall establish measurable parameters to assess recruiting, retention, training, and support for women and historically underrepresented racial and ethnic minorities within the United States maritime community.".