Statement of Peter Neffenger Administrator Transportation Security Administration U.S. Department of Homeland Security before the United States Senate Committee on Commerce, Science, & Transportation April 6, 2016

Good morning, Chairman Thune, Ranking Member Nelson, and distinguished Members of the Committee. I appreciate the opportunity to appear before you today to discuss my vision for the Transportation Security Administration's (TSA) role in surface transportation security.

The surface transportation network, consisting of mass transit systems, passenger and freight railroads, highways, motor carrier operators, pipelines, and maritime facilities, is immense. The New York Metropolitan Transportation Authority (NY MTA) alone transports over 11 million passengers daily—and represents just one of the more than 6,800 U.S. public transit agencies for which TSA has oversight. Securing surface transportation systems in a society that depends upon the free movement of people and commerce is a complex undertaking and one that requires extensive collaboration with surface transportation operators. I have personally witnessed the complex nature of the surface transportation network. Recently, I visited the Conrail facility in Oak Island, NJ, the New Jersey Transit system, the VIA Metropolitan Transit system in San Antonio, TX and the Metropolitan Atlanta Regional Transportation Authority system in Atlanta, GA.

Recent terror attacks on mass transit and passenger rail carriers in France and Belgium provide a compelling reminder of the need to remain vigilant. While there is no specific, credible terrorist threat to the U.S. passenger rail system, the August 2015 incident in France and the recent Brussels attacks underscore the need to continue to build upon our surface transportation successes through stakeholder communication, coordination, and collaboration. Surface transportation systems are, by nature, open systems. In the face of a decentralized, diffuse, complex, and evolving terrorist threat, TSA responds in a nimble fashion, employing cooperative and collaborative relationships with key stakeholders to develop best practices, share information, and execute security measures to strengthen and enhance the security of surface transportation networks.

Unlike the aviation mode of transportation, direct responsibility to secure surface transportation systems falls primarily on the system owners and operators. TSA's role in surface transportation security is focused on program oversight, system assessments, operator compliance with voluntary industry standards, collaborative law enforcement and security operations, and regulations. TSA could not accomplish its essential counterterrorism security mission without our partners voluntarily adopting security improvements and sharing best practices. Security and emergency response planning is not new to our surface stakeholders; they have been working under Department of Transportation (DOT) and U.S. Coast Guard (USCG) programs and regulations for many years. Although DOT's regulations relate primarily to safety, many safety activities and programs also benefit security and help to reduce risk. In the surface environment, TSA has built upon these standards to improve security programs with minimal regulations.

Federal, State, Local, and Private Capabilities and Operations

The Nation's surface transportation systems affect the daily life of many Americans. Tens of thousands of individual companies and agencies operate within the five modes of the surface transportation landscape. More than 500 individual freight railroads operate on nearly 140,000 miles of track carrying essential goods. Eight million large capacity commercial trucks and almost 4,000 commercial bus companies travel on the four million miles of roadway in the United States and on more than 600,000 highway bridges and through 350 tunnels greater than 300 feet in length. As previously noted, in the mass transit and passenger rail mode, more than 6,800 transit agencies represent a wide range of systems from very small bus-only systems in rural areas to very large multi-modal systems in urban areas. Surface transportation operators carry approximately 750 million intercity bus passengers and 10 billion passenger trips on mass transit each year. The pipeline industry consists of approximately 3,000 private companies who own and operate more than 2.5 million miles of pipelines transporting natural gas, refined petroleum products, and other commercial products that are critical to the economy and the security of the United States.

Securing this vast network requires a group effort. TSA oversees the development and implementation of risk-based security initiatives for surface transportation in coordination with our security partners.

TSA, on behalf of the Department of Homeland Security (DHS), is a co-Sector Specific Agency alongside DOT and USCG for the transportation sector. DOT and TSA work together to integrate safety and security priorities. As part of the DHS-led Critical Infrastructure Partnership Advisory Council (CIPAC) framework, TSA, DOT and the USCG co-chair Government Coordinating Councils to facilitate information sharing and coordinate on activities including

security assessments, training and exercises. Additionally, TSA leverages its core competencies in credentialing, explosives detection, and intermodal security to support the USCG as lead agency for maritime security.

TSA is directly responsible for security at our nation's airports through our checkpoint operations, personnel, and technology. However, direct responsibility for securing surface transportation systems falls on the owners and operators of those systems. TSA's role is to support these owners and operators in the identification of risk, develop security programs to address that risk, and help the owners and operators implement those security programs.

TSA's spending on surface transportation realizes a massive return on its budgetary investment. TSA's funding resources and personnel directly support ongoing security programs by committed security partners who, in turn, spend millions of their own funds to secure critical infrastructure, provide uniformed law enforcement and specialty security teams, and conduct operational activities and deterrence efforts. Industry's efforts are fueled by the resources that TSA's funding provides. We have invested our resources to help our security partners identify vulnerabilities and risk in their agencies. Surface transportation entities know their facilities and their operational challenges and with their knowledge and our assistance, they are able to more accurately direct their own resources in addition to the hundreds of millions of dollars in Federal security grant funding, to reduce the risk of a terrorist attack. I will go into greater detail on the resources and programs that TSA provides later in this testimony, but some highlights include facilitating security exercises that identify vulnerabilities that can then be addressed before an actual event occurs; developing security training programs for surface transportation employees; engaging with industry in the development of security policy and programs such as best practices and security guidelines, which inform and influence industry on how and where to spend their

security dollars; providing thorough security system and program assessments to identify areas that need attention, and working with those systems to address those deficient areas to raise their security baselines; developing the framework for awarding security grant funds, which have totaled over \$2.3 billion since fiscal year (FY) 2006; augmenting local operational deterrence capabilities with Federal teams and support; and sharing actionable information in a timely fashion, including guidance on ways in which industry can enhance their security posture in response to potential threats. TSA has achieved these successes by spending approximately 3% of its budget on surface transportation security. These programs demonstrate the collaborative effort among Federal, state, local, and private entities to secure surface transportation systems and assets.

TSA works with state, local, and industry partners to assess risk, reduce vulnerabilities, and improve security through collaborative efforts. Collaboration between TSA and industry occurs through daily interaction and engagement, as well as through formal structures including the DHS-led CIPAC framework, Sector Coordinating Councils, and other industry-centric organizations such as the Mass Transit Policing and Security Peer Advisory Group. TSA, security agencies, and the corporate leadership of industry and municipal operator stakeholders jointly pursue policies to secure surface systems, including implementation of exercises and training, physical and cyber hardening measures, and operational deterrence activities.

<u>Regional Alliance Including Local, State, and Federal Efforts (RAILSAFE)</u></u>

TSA coordinates with Amtrak and NY MTA to support RAILSAFE operations, in which Amtrak police and law enforcement officers from Federal, state, local, rail, and transit agencies deploy at passenger rail and transit stations and along the railroad rights-of-way to exercise

counterterrorism and incident-response capabilities. This coordinated effort involves activities such as heightened station and right-of-way patrols, increased security presence onboard trains, explosives detection canine sweeps, random passenger bag inspections, and counter-surveillance. RAILSAFE operations are conducted several times a year to deter terrorist activity through unpredictable security activities. On average, more than 40 states and Canada, and over 200 agencies participate in RAILSAFE operations. The most recent RAILSAFE operation was conducted on March 11, 2016, with more than 1,100 officers across 180 agencies representing 41 states and Canada participating.

Exercises and Training

TSA has developed several training and exercise programs to assist industry operators in directing their resources and efforts towards effectively reducing risk. With the support of Congress, TSA developed the Intermodal Security Training and Exercise Program (I-STEP). TSA facilitates I-STEP exercises across all surface modes to help transportation entities test and evaluate their security plans, including prevention and preparedness capabilities, ability to respond to threats, and cooperation with first responders from other entities. TSA uses a risk-informed process to select the entities that receive I-STEP exercises and updates I-STEP scenarios as new threats emerge to ensure industry partners are prepared to exercise the most appropriate countermeasures. Since FY 2008, TSA has conducted over 105 I-STEP exercises throughout 40 High Threat Urban Areas (HTUAs), including eight conducted so far this fiscal year, such as motorcoach exercises in Los Angeles and Myrtle Beach; mass transit exercises in Houston and San Antonio; and maritime exercises in New York City and Washington, DC.

Additionally, TSA conducted an I-STEP exercise in Philadelphia in August 2015 to help that region prepare for the Papal visit.

In FY 2015, TSA developed and began utilizing the Exercise Information System (EXIS) tool, which examines a surface transportation operator's implementation of security measures in the areas of prevention, protection, mitigation, response, and recovery. EXIS helps transportation operators identify areas of strength in an operator's security program, as well as those areas that need attention where they can then focus or redirect resources, such as security grant funding. TSA also is able to provide operators with several resources that can improve capability in areas such as training, public awareness campaigns, and best practices that other systems have implemented to address security concerns. Since program inception, TSA has facilitated 16 EXIS exercises with stakeholders in HTUAs.

TSA disseminates training materials and information to stakeholders through several avenues. Through the Security Measures and Resources Toolbox (SMARToolbox) and other security and public awareness training materials, TSA provides surface transportation professionals relevant insights into security practices used by peers throughout the industry and mode-specific recommendations for enhancing an entity's security posture. TSA developed the Surface Compliance Analysis Network (SCAN) to analyze daily incidents reported to the Transportation Security Operations Center to identify security-related trends or patterns. TSA disseminates SCAN trend reports to affected entities, as well as to the broader industry for situational awareness. SCAN reports have been able to identify incidents that when taken individually may not seem like an issue or threat, but when compiled over time and analyzed locally, regionally, and nationally, present activities that may be pre-operational activity aimed at detecting the response methods and/or capabilities of surface transportation systems. The

number of similar incidents reported in relatively short periods of time indicates the intent of a perpetrator(s) to disrupt operations and potentially cause damage and injuries. These SCAN trend reports provide insight into those potential threats and operations.

TSA's First Observer[™] security domain awareness program delivers web-based training to surface transportation professionals, encouraging frontline workers to "Observe, Assess and Report" suspicious activities. Approximately 100,000 individuals have been trained on the First Observer[™] Program. Operators have credited First Observer[™] Program training in their ability to disrupt a potential Greyhound bus hijacking situation in February 2011. Also in February 2011, a concerned Con-way employee followed principles he received from the Program's training to alert authorities about inconsistencies regarding chemicals shipped and their intended use, which led to the arrest of an individual who was then charged with attempting to bomb nuclear power plants and dams along the West Coast, as well as the home of former President George W. Bush.

TSA strongly encourages the use of the *If You See Something, Say Something*TM public awareness campaign—which the NY MTA created using DHS security grant funding—to make the traveling public the "eyes and ears" of the transportation systems. Similarly, TSA's *Not On My Watch* program is directed at the surface transportation community and designed to make employees of surface transportation systems part of awareness programs intended to safeguard national transportation systems against terrorism and other threats. TSA also works with industry to identify emerging security training needs, develop new training modules, and refresh existing training.

In September 2014, TSA began a program to provide senior-level transportation security officials with a detailed exposure to TSA's surface security programs and policies. Once a

quarter, a senior executive from a transportation entity is invited to spend four to six weeks at TSA to gain firsthand experience in TSA's counterterrorism and risk reduction efforts and foster beneficial relationships between TSA and industry stakeholders. Participants in the program have included Amtrak, the Washington Metropolitan Area Transit Authority, NY MTA, and the Bay Area Rapid Transit District. Executives from these agencies were given a broad exposure to TSA operations in the surface and aviation modes, and left with a better appreciation for the scope and breadth of the services TSA provides for all modes of transportation. The program also allows TSA to use the senior executives as sounding boards for potential security programs and policies, to ensure that our initiatives not only address their greatest security concerns, but are feasible from an operational perspective at the local levels of transportation.

Sector-Specific Programs, Assessments, and Inspections

TSA performs regulatory inspections on railroad operations, and voluntary assessments of systems and operations within all of the surface transportation modes to ensure operator compliance with security regulations and adoption of voluntary security practices. TSA deploys 260 Transportation Security Inspectors for Surface (TSI-S) to assess and inspect the security posture of surface entities.

TSA and its partners in the freight rail industry have significantly reduced the vulnerability of rail security-sensitive and Toxic Inhalation Hazard (TIH) materials transported through populous areas by reducing urban dwell time. The national rate of observed attendance for TIH shipments is greater than 91%, with a regulatory compliance rate above 99%.

In 2006, TSA established the Baseline Assessment for Security Enhancement (BASE) program, through which TSA Inspectors conduct a thorough security program assessment of

mass transit and passenger rail agencies as well as over-the-road bus operators. These inspectors help local transit systems develop a "path forward" to remediate vulnerabilities identified in the vulnerability assessments, and identify resources that TSA or other areas of the Federal government can provide to help transit systems raise their security baseline. The results of these assessments are analyzed to influence TSA policy and development of voluntary guidelines to ensure that our voluntary policies and programs are addressing the most critical vulnerabilities from a security perspective. TSA performs these voluntary BASE assessments with emphasis on the 100 largest mass transit and passenger railroad systems measured by passenger volume, which account for over 95 percent of all users of public transportation. TSA has conducted over 430 assessments on mass transit and passenger rail systems since 2006. In FY 2015, TSA Inspectors completed 117 BASE assessments on mass transit and passenger rail agencies, of which 13 resulted in Gold Standard Awards for those entities achieving overall security program management excellence. In 2012, TSA expanded the BASE program to the highway and motor carrier mode and has since conducted over 400 reviews of highway and motor carrier operators, with 98 reviews conducted in FY 2015. On average, approximately 150 reviews are conducted on mass transit and highway and motor carrier operators each year, with numerous reviews in various stages of completion for FY 2016.

TSA also regularly engages transit and passenger rail partners through the Transit Policing and Security Peer Advisory Group (PAG), which represents 24 of the largest public transportation systems in the United States, Canada, and the United Kingdom, and through regular monthly and as-needed industry-wide information sharing calls, such as calls conducted after the attacks in Paris and Brussels. Our participation in forums such as the annual Mass Transit and Passenger Rail Security and Emergency Management Roundtable, and our

continuing work with the PAG enable us to understand the security needs of our domestic and international security partners to collaboratively develop programs and resources to meet critical needs. We use the PAG as a sounding board, in an advisory capacity, as we develop surface transportation policies, guidelines, and best practices. Through our work with the PAG and the Roundtables, we have restructured how security grant funds are awarded to high-risk transportation entities, ensuring that the funding priorities address the current threat and risks that our transportation providers face. We also developed a list of nationally critical infrastructure assets in order to better direct Federal and local resources to implement security measures to protect those assets. Since FY 2006, over \$565 million in Transit Security Grant Program funding has been awarded for security projects specifically to harden these critical assets. We have also been able to enhance and refine the ways and timeframes in which we share threat and intelligence information, through mechanisms such as Security Awareness Messages, and regular as-needed industry information sharing and intelligence conference calls. TSA also hosts classified briefings for cleared industry stakeholders when warranted.

TSA has established a productive public-private partnership with the pipeline industry to secure the transport of natural gas, petroleum, and other products. TSA conducts both physical and corporate security reviews (CSR) within the pipeline sector, with over 400 physical security reviews of critical facilities of the highest risk pipeline systems completed since 2008 and over 140 corporate security reviews of high-risk systems since 2002. TSA completed six CSRs in FY 2015; four have been completed in FY 2016 with an additional four scheduled for completion by the end of the fiscal year. The Implementing Recommendations of the 9/11 Commission Act of 2007 (110-53) required TSA to develop and implement a plan for inspecting the critical facilities of the top 100 pipeline systems in the nation. TSA conducted these required

inspections between 2008 and 2011 through the Critical Facility Inspection program and is now focused on regular recurring reviews through TSA's Critical Facility Security Review (CFSR) program. TSA completed 46 CFSRs in FY 2015; 21 have been completed in FY 2016 with 16 more expected to be completed by the end of the fiscal year.

TSA has developed pipeline security guidance with the assistance of pipeline system owners and operators, pipeline industry trade association representatives, and government partners. Widespread implementation of this guidance by the pipeline industry has enhanced critical infrastructure security throughout the country. TSA is currently working with stakeholders to update these guidelines. There has been an increase in the quality of the company corporate security programs reviewed during CSRs, as the guidance has served as a template for establishing a corporate security program including a Corporate Security Plan. For pipeline critical facilities reviewed during CFSRs, there has been an increase in the number of facilities conducting security drills and exercises, an increase in coordination with local law enforcement agencies, and an increase in the number of facilities conducting security vulnerability assessments, all of which are recommended practices in the Guidelines.

The United States imports more petroleum from Canada than any other nation, much of it through pipelines. TSA has worked closely with Canadian security counterparts to develop an effective capability to secure the U.S.-Canadian pipeline network. TSA and the Canadian National Energy Board coordinate closely on pipeline security matters to include the exchange of information on assessment procedures, exercises, and security incidents. Since 2005, TSA and Natural Resources Canada have cosponsored the International Pipeline Security Forum, an annual two-day conference that enhances the security domain awareness of hazardous liquid and natural gas pipeline operators and provides opportunities for discussion of major domestic and

international pipeline security issues. The Forum enhances government and industry pipeline security domain awareness, increases information sharing including industry threat information, provides opportunities for discussion of major domestic and international pipeline security issues, and improves effectiveness of TSA stakeholder outreach efforts promoting agency pipeline security initiatives including physical and cyber security, security exercises, and other best practices. It presents a unique opportunity for TSA to directly engage with a large number of hazardous liquids and natural gas pipeline industry personnel as well as key government and law enforcement partners. Approximately 160 attendees, including pipeline system owners and operators, pipeline related trade associations, representatives and officials from the U.S. and Canadian governments, and members of the security, intelligence and law enforcement communities from the U.S., Canada, and abroad, participate in the Pipeline Security Forum.

Beginning in 2004, and also with Congressional support and authorization, TSA expanded the National Explosives Detection Canine Team Program to include mass transit/passenger rail systems and ferries. Currently, 172 surface and intermodal canine teams are deployed to high-risk systems.

TSA and the USCG jointly administer the Transportation Worker Identification Credential (TWIC) program, which provides a uniform, industry-wide, biometric, tamperresistant credential issued following successful completion of a TSA-conducted security threat assessment (STA). Following successful completion of the STA and payment of relevant fees, eligible maritime workers are provided a tamper-resistant biometric credential that permits unescorted access to secure areas of port facilities and vessels regulated by the USCG. These security benefits are most fully realized when the credential is used in conjunction with readers that can provide electronic verification.

TSA is responsible for enrollment, STAs, systems operations and maintenance related to TWICs, and inspections to ensure TWICs used for access are valid and offered by the person to whom the credential was issued. The USCG is responsible for establishing and enforcing access control standards including requirements for TWIC readers at regulated facilities and vessels. Since deployment of the TWIC program in 2007, TSA has conducted comprehensive STAs and issued TWICs to over 3.5 million workers while identifying and preventing approximately 50,000 TWIC applicants who did not meet the required security standards from receiving a TWIC. In 2014, TSA implemented TWIC "OneVisit," which allows workers to be able to enroll for a TWIC and have their TWIC issued to them via mail without returning to the enrollment center. This was a significant accomplishment to alleviate the burden to industry and workers while maintaining security of the biometric credential.

Securing Surface through Grants

TSA provides the Federal Emergency Management Agency (FEMA) with subject matter expertise to assist in the development of the Notice of Funding Opportunities for Surface Transportation Security Grant Programs. These FEMA grants support surface transportation risk mitigation by applying Federal funding to critical security projects with the greatest security effects. Between FY 2006 and 2015, over \$2.3 billion in transportation security grant funding was awarded to freight railroad carriers and operators, over-the-road bus operators, the trucking community, and public mass transit owners and operators, including Amtrak, and their dedicated law enforcement providers. One-hundred million dollars was appropriated in FY 2016 for mass transit, passenger rail, and motor coach security grants, which are currently in the application process. Applications are due April 25, 2016, and DHS expects to announce final award allocations on June 29, 2016.

TSA reviews the grant program framework and makes recommendations to FEMA, ensuring funding priorities are based on identified or potential threat and vulnerabilities identified through TSA assessment programs such as the BASE program, together with consideration of potential consequences. For instance, in 2007, TSA's review of the industry scores in the training category of the BASE assessments indicated a potential vulnerability, and TSA addressed the vulnerability by modifying the Transit Security Grant Program (TSGP) to prioritize frontline employee training. In FY 2011, TSA's review of BASE scores and discussions with industry revealed that vulnerabilities at nationally critical infrastructure assets were not being addressed at all, or as quickly as they could be. TSA worked with FEMA to overhaul the TSGP framework to prioritize these assets ("Top Transit Asset List") for funding through a wholly competitive process. As a result over \$565 million has been awarded to protect these assets, resulting in over 80% of them being considered secure from a preventative standpoint.

As a result of information gained from TSA activities, DHS is able to direct grant funds to activities that have the highest efficacy in reducing the greatest risk, such as critical infrastructure vulnerability remediation, equipment purchases, anti-terrorism teams, mobile screening teams, explosives detection canine teams, training, drills and exercises, and public awareness campaigns. For example, the NY MTA has received \$17 million in public awareness funding that helped create the *If You See Something, Say Something*TM campaign, which was credited with preventing a potential terrorist event in Times Square in New York City. Over \$276 million in grant funds have been used to hire over 520 specialty transit law enforcement

officers in the forms of K-9 teams, mobile explosives detection screening teams, and Anti-Terrorism Teams. Transit systems in major cities including New York City, Washington, DC, Chicago, and Los Angeles use these grant-funded teams and patrols not only to conduct regular operations, but also to provide extra local security and deterrence in response to attacks across the world, including the recent attack in Brussels.

Visible Intermodal Prevention and Response (VIPR) Teams

Visible Intermodal Prevention and Response (VIPR) operations promote confidence in and protect the Nation's transportation systems through targeted deployment of integrated TSA assets, utilizing screening and law enforcement capabilities in coordinated activities to augment security of any mode of transportation. VIPR teams consist of Federal Air Marshals, Behavior Detection Officers, Transportation Security Specialists-Explosives, Transportation Security Inspectors and canine teams who work closely with Federal, state, and local law enforcement partners and stakeholders in the aviation and surface transportation sectors. TSA VIPR Teams are deployed at the request of and in coordination with stakeholder partners. Deployments are coordinated with other Federal, state, and local law enforcement and industry security partners throughout the United States to augment the visible presence of these law enforcement stakeholders who exercise primary jurisdiction in responding to transportation security needs. Following the recent terrorist attacks in Brussels, Belgium, the capability was invaluable to the surface transportation sector in providing a visible deterrent, as well as an armed response capability.

Since the November 2013 shooting at the Los Angeles International Airport in which a Transportation Security Officer was killed, TSA has deployed VIPR teams 60% of the time in

the aviation mode and 40% in surface modes. In FY 2015, TSA VIPR teams conducted 12,024 operations, including 7,257 (60%) in aviation mode venues and 4,757 (40%) in surface mode venues. The VIPR program has a nationwide footprint, with the 31 VIPR teams based in 20 Office of Law Enforcement/Federal Air Marshal Service field offices.

The VIPR program has updated its concept of operations to establish and implement a framework for risk-based assessment of potential deployment locations, allow for flexibility based upon the most current intelligence and threat, provide scheduling parameters to enhance risk mitigation, and further enable measurement of performance and effectiveness. The VIPR program is an excellent example of collaboration among Federal, state, local, and industry partners, leveraging existing resources to provide enhanced detection capabilities and a visible deterrent to terrorist activity.

Cybersecurity

TSA supports DHS cybersecurity efforts based on the National Institute of Standards and Technology cybersecurity framework, including within surface modes. The cybersecurity framework is designed to provide a foundation industry can implement to sustain robust cybersecurity programs, and TSA shares information and resources with industry to support adoption of the framework. TSA also provides a cybersecurity toolkit designed to offer the surface transportation industry an array of available no cost resources, recommendations, and practices. Additionally, within the pipeline sector, TSA is coordinating a voluntary cyberassessment program with the Federal Energy Regulatory Commission to conduct cybersecurity assessments of pipeline entities. TSA works closely with the pipeline industry to identify and reduce cybersecurity vulnerabilities, including through classified briefings to increase awareness

of the threat. TSA's efforts in cybersecurity are critical to securing surface transportation modes from cyber intrusions.

Implementing Recommendations of the 9/11 Commission Act of 2007

TSA has worked diligently to implement the requirements of the Implementing Recommendations of the 9/11 Commission Act of 2007 (Public Law 110-53). Under my leadership, TSA has prioritized the few remaining outstanding requirements of the Act. These mandates include the issuance of regulations relating to security training (Sections 1408, 1517, and 1534) and security planning and vulnerability assessments (Sections 1405, 1512, 1531), as well as establishment of a program to complete name-based background and immigration checks for public transportation and railroad employees (Sections 1411 and 1520). TSA is making significant progress on all of these rulemakings and continues to dedicate substantial time and resources towards this effort. TSA will continue its prioritization of these rules notwithstanding the complexity and time consuming nature of the rulemaking process.

Conclusion

TSA is dedicated to securing the Nation's transportation systems from terrorist activities and attacks. Through its voluntary programs and minimal regulations, TSA mitigates security challenges faced by an open-by-nature surface transportation system in collaboration with our industry and government partners. I am focused on improving surface transportation security through the development and implementation of intelligence-driven, risk-based policies and plans, and I appreciate the Committee's support of TSA's goals. Thank you for the opportunity to discuss these important issues.