

Instructions for the nominees: The Senate Committee on Commerce, Science, and Transportation asks you to provide typed answers to each of the following questions. It is requested that the nominee type the question in full before each response. Do not leave any questions blank. Type "None" or "Not Applicable" if a question does not apply to the nominee. Return printed answers to Committee. Begin each section (i.e., "A", "B", etc.) on a new sheet of paper.

## A. BIOGRAPHICAL INFORMATION AND QUALIFICATIONS

1. Name (Include any former names or nicknames used):

William Paul Doyle, Sr.

2. Position to which nominated:

Commissioner, Federal Maritime Commission

3. Date of Nomination:

January 29, 2015

4. Address (List current place of residence and office addresses):

➤ Residence: [REDACTED]

➤ Office: [REDACTED]

5. Date and Place of Birth:

➤ July 8, 1969

➤ Boston, Massachusetts

6. Provide the name, position, and place of employment for your spouse (if married) and the names and ages of your children (including stepchildren and children by a previous marriage).

➤ Amy F. Doyle [REDACTED]



7. List all college and graduate degrees. Provide year and school attended.

- Massachusetts Maritime Academy, BS Marine Engineering, 1992
- Widener University School of Law, JD Law, 2000

8. List all post-undergraduate employment, and highlight all management-level jobs held and any non-managerial jobs that relate to the position for which you are nominated.

- Commissioner, Federal Maritime Commission  
(January 7, 2013 – present)
- Chief of Staff: Marine Engineers' Beneficial Association  
(managerial) (April 25, 2011 – January 7, 2013)
- Director of Permits, Scheduling & Compliance: Office of the  
Federal Coordinator for Alaska Natural Gas Transportation  
Projects (managerial) (April 7, 2008 – April 22, 2011)
- Deputy General Counsel and Director of Government &  
Legislative Affairs: Marine Engineers' Beneficial Association  
(managerial) (January 1, 2002 – March, 2008)
- Officer in U.S. Merchant Marine serving aboard U.S.-flag ocean  
going vessels 1992-2002(managerial)

9. Attach a copy of your resume.

Attached.

10. List any advisory, consultative, honorary, or other part-time service or positions with Federal, State, or local governments, other than those listed above, within the last five years.

- October 27-28, 2013, 7th U.S. - China Bilateral Maritime  
Consultative Meeting as a member of the U.S. delegation.
- June 2008 and December 2009: Represent the United States on the  
bilateral trade delegation for the U.S. – Canada Energy Consultative  
Mechanism meetings where both countries review bilateral energy  
trade issues and explore mechanisms for strengthening and deepening  
the largest bilateral energy relationship in the world—under the  
Obama and Bush Administrations.

- 2008-2010: Represent the U.S. in the annual coordination meetings between the U.S. Pipeline and Hazardous Materials Safety Administration and Canada's National Energy Board—under Obama and Bush Administrations.
- October 2006 - January 2008: United States Trade Representative – Served as Liaison on the Labor Advisory Committee (LAC). The advisory committee assists the President of the United States in soliciting and obtaining advice from industry, agriculture, environmental, labor and other non-governmental organizations throughout the trade policy process.

11. List all positions held as an officer, director, trustee, partner, proprietor, agent, representative, or consultant of any corporation, company, firm, partnership, or other business, enterprise, educational, or other institution within the last five years.

- None.

12. Please list each membership you have had during the past ten years or currently hold with any civic, social, charitable, educational, political, professional, fraternal, benevolent or religious organization, private club, or other membership organization. Include dates of membership and any positions you have held with any organization. Please note whether any such club or organization restricts membership on the basis of sex, race, color, religion, national origin, age, or handicap.

- Country Club of York, Pennsylvania (June 2011 – present)
- Hill Society (Harrisburg Hilton), Harrisburg, PA (2012 – present)
- St. Joseph Parish, York, Pennsylvania (2006 – present)
- Jewish Community Center of York, Pennsylvania (2008 - present)
- Marine Engineers' Beneficial Association, District No.1-PCD (1992 – present)
- Propeller Club of the United States (2002-7; 2011- present)
- National Defense Transportation Association (2002-2008)
- National Marine Engineers' Beneficial Association (Delegate 2004-2007) (Member September 1992 – present)

13. Have you ever been a candidate for and/or held a public office (elected, non-elected, or appointed)? If so, indicate whether any campaign has any

outstanding debt, the amount, and whether you are personally liable for that debt.

- Appointed January 7, 2013 by President Barack Obama to the position of Commissioner, Federal Maritime Commission

14. Itemize all political contributions to any individual, campaign organization, political party, political action committee, or similar entity of \$500 or more for the past ten years. Also list all offices you have held with, and services rendered to, a state or national political party or election committee during the same period.

**MEBA Political Action Fund (PAC Fund)**

- 2004: \$746.35
- 2005: \$778.80
- 2006: \$713.90
- 2007: \$843.70
- 2011: \$1,000

15. List all scholarships, fellowships, honorary degrees, honorary society memberships, military medals, and any other special recognition for outstanding service or achievements.

- Outstanding Achievement in Advanced Contracts, May 2000, Widener University School of Law

16. Please list each book, article, column, or publication you have authored, individually or with others. Also list any speeches that you have given on topics relevant to the position for which you have been nominated. Do not attach copies of these publications unless otherwise instructed.

- Delivered remarks to the Commission on Mid-Atlantic and Northeast Port Congestion Forum (Baltimore, MD) identifying the key issues related to port congestion including, chassis shortage and dislocation, long truck turn times, larger vessels discharging cargo and vessel bunching. The Commission has held four forums on the topic of port congestion (November 13, 2014).
- Delivered remarks to the World Trade Association of Philadelphia

discussing FMC's activity on vessel alliances, port alliances, and port congestion (November 7, 2014).

- Delivered remarks to the 14th annual Port of New York-New Jersey Port Industry Day on the topic of easing port congestion (October 7, 2014).
- Delivered remarks to the National Customs Brokers & Freight Forwarders Association of America Government Affairs Conference (NCBFFA) Freight Forwarders and Customs Brokers Conference discussing a Notice of Proposed Rulemaking titled Amendments to Regulations Governing Ocean Transportation Intermediary Licensing and Financial Responsibility Requirements, and General Duties (September 26, 2014).
- Delivered remarks to Widener University School of Law Alumni Association, discussing the role of the Federal Maritime Commission (June 17, 2014).
- Delivered remarks at the LNG Bunkering North America conference discussing LNG bunkering in North America is moving forward; utilizing natural gas as a marine fuel would help ship owners and operators comply with the MARPOL Annex VI requirements to reduce air pollution from ocean-going vessels (June 4, 2014).
- Delivered remarks on LNG as a Marine Fuel: Commissioner at the LNG Export & Infrastructure Conference (May 15, 2014).
- Delivered report on surveying construction sites of the expanded Panama Canal (April 14, 2014).
- U.S. Federal Maritime Commissioner William P. Doyle meets with senior executives of the Panama Canal Authority the week of April 6, 2014. Doyle viewed construction sites on the Pacific side and received extensive updates on several of the projects-- including Third Set of Locks—Water Saving Basins; Rolling Gates; Excavation of the Navigation Channels; Dredging; Gatun Lake and Culebra Cut; and Raising Gatun Lake's Maximum Operating Level.

- **Delivered remarks to the Global Shippers' Forum Annual Meeting discussing Ro/Ro price fixing matters, a newly approved cooperation agreement between the ports of Seattle and Tacoma, the first PVO company to take advantage of the alternative bonding mechanisms, China VAT, Commission's 6 (g) Analysis and the Suez/Panama Canal routes (March 10, 2014)**
- **Delivered remarks to the National Lieutenant Governors Association Executive Committee highlighted the Obama Administration's progress on preparing for the expansion of the Panama Canal. Spoke of new U.S. export opportunities for liquefied natural gas (LNG) and natural gas liquids (NGLs), energy and economic security and jobs (November 21, 2013)**
- **Delivered remarks on LNG as marine fuel to the American Society of Transportation and Logistics (ASTL) and ASTL-China 2013 Annual Conference, October 29, 2013, Chicago, Illinois**
- **Spoke at the Center for Strategic & International Studies' seminar on Arctic Maritime Awareness held at the Finnish Embassy (September 30, 2013)**
- **Keynote Address to the Eno Center for Transportation's Forum on the Panama Canal: Lessons Learned and Implications for World Commerce (September 19, 2013)**
- **Keynote Address to the AAEI's 92<sup>nd</sup> Annual Conference, Obama Administration's infrastructure policies and programs, shipping freight rates and overcapacity, and some current issues at the FMC (June 17, 2013)**
- **Delivered Statement at Public Meeting on Existing Cargo Preference Regulations, Docket Number MARAD 2001-012, before the U.S. Maritime Administration (October 3, 2011)**
- **Provided Written Testimony to the Marcellus Shale Advisory Commission, Efficient Use of Government Resources: Natural Gas Exploration, Production & Transportation (April 19, 2011)**
- **First Phase Consolidated Implementation Plan specific to Denali, a joint venture between ConocoPhillips and BP (author) (June 2009)**
- **Summary of FERC's Order in Response to the State of Alaska's Request on the Open Seasons (author) (August 2010)**
- **FERC Approves Denali Open Season Plan (author) (June 2010)**
- **APP filed field work update to FERC (author) (October 2010)**
- **Denali Files Open Season Plan With FERC (author) (April 2010)**

- CERA Week 2010 - An Overview (author) (March 2010)
- Alaska's Natural Gas Is Good (author) (February 2010)
- Natural Gas, the Place for Job Creation (author) (January 2010)
- LiDAR for Terrain Mapping on the Alaska Pipeline Corridor, A White Paper (co-author) (August 2009)
- First Phase Consolidated Implementation Plan — Alaska Pipeline Project, ExxonMobil / TransCanada (author) (May 2010)
- Summary of Shell Oil's Interest in Alaska: Beaufort Sea Frontier Drilling, Armada Companies (June 2007)
- Rats and Wounds in Bruce Springsteen's Jungleground: A Prelude to the Lawyer as Poet Advocate, 14 Widener L.J. 731 (2004-2005)

17. Please identify each instance in which you have testified orally or in writing before Congress in a governmental or non-governmental capacity and specify the date and subject matter of each testimony.

- May 11, 2012, FMC Commissioner confirmation hearing with Senate Commerce, Science and Transportation Committee.
- Delivered Testimony before the U.S. House of Representatives, Committee on Transportation and Infrastructure, Subcommittee on Coast Guard and Maritime, Hearing on the Challenges Facing the Coast Guard's Marine Safety Program, August 2, 2007.
- Delivered Testimony before the U.S. House of Representatives, Committee on Transportation and Infrastructure Subcommittee on Coast Guard and Maritime Transportation, Hearing on the Safety of LNG and the Impact on Port Operations, May 7, 2007.
- Delivered Testimony before the U.S. House of Representatives, Committee on Transportation and Infrastructure, Subcommittee on Coast Guard and Maritime Transportation, Hearing on the Safety of LNG and the Impact on Port Operations, April 23, 2007.

18. Given the current mission, major programs, and major operational objectives of the department/agency to which you have been nominated, what in your background or employment experience do you believe affirmatively qualifies you for appointment to the position for which you have been nominated, and why do you wish to serve in that position?

I am currently a Commissioner with the Federal Maritime Commission. I have spent my entire professional career in the transportation area, most of which has been in the maritime sector. I am a licensed attorney and

directly managed cases, disputes, arbitrations, and complex transactions in the maritime field of practice. I am a U.S. Coast Guard licensed engineer and officer in the U.S. Merchant Marine and sailed commercially on vessels in the domestic and international trades. In addition, I have served as a Director in the Office of Federal Coordinator for Alaska Natural Gas Transportation Projects (a federal agency) with responsibilities that include troubleshooting regulatory matters, issues, and concerns among 20-plus state and federal agencies as well as fostering good relations with government agencies in Canada.

If confirmed, I hope to use my professional experience to support regulatory relief for the maritime industry, support the growth of U.S. exports, and protect the American exporter, importer, and consumer.

19. What do you believe are your responsibilities, if confirmed, to ensure that the department/agency has proper management and accounting controls, and what experience do you have in managing a large organization?

If confirmed, I will continue to work with the Chairman, my fellow Commissioners, FMC's Inspector General, and senior staff in ensuring that the Federal Maritime Commission has proper management and accounting controls in place. In this endeavor, I will draw on my years of experience as a manager and attorney who handled extensive contracting and management issues for governmental and private sector organizations.

I have served as a Director for a federal agency where I managed coordinating the federal permitting activities of over 20 federal regulatory agencies and permitting agencies in the State of Alaska and agencies in Canada. In a two year period, the office published two comprehensive implementation plans that set the regulatory framework for an Alaska natural gas pipeline from Prudhoe Bay, through Alaska's interior, and into Canada.

In addition, I served as Chief-of-Staff and Deputy General Counsel for an organization with 16 branch offices throughout the United States where I managed the day-to-day operational and legal functions.

20. What do you believe to be the top three challenges facing the department/agency, and why?

- (1) One of the Commission's top priorities must be to work with stakeholders in order to significantly increase the export of goods, the vast majority of which move on ships. Significantly increasing exports will require appropriate coordination and cooperation between the government and the private sector. Such cooperation and coordination may be focused on increasing the availability of shipping containers for mid-continent agriculture and manufactured goods, and working with our overseas trading partners to rectify any limitations to waterborne export of goods and services.**
  
- (2) If confirmed, I will work with the Commission to continue and prioritize its efforts to provide regulatory relief to support job growth and economic recovery. The Commission has announced plans to systematically review its rules and procedures to streamline, modernize, update, and reduce the regulatory burdens on the maritime industry. I am working with the Commission to succeed in this project.**
  
- (3) Another priority area is helping to cut down on court litigation between parties through the Commission's newly established Rapid Response Teams in its Office of Consumer Affairs and Dispute Resolution Services (CADRS). If confirmed, I will continue to work with the Commission to find fast solutions to disputes between shipping lines and customers to make sure cargo keeps moving. This initiative helps the Commission carry out its role of protecting American exporters, importers, and consumers.**

## **B. POTENTIAL CONFLICTS OF INTEREST**

- 1. Describe all financial arrangements, deferred compensation agreements, and other continuing dealings with business associates, clients, or customers. Please include information related to retirement accounts.**

**I maintain a 401K retirement account, Money Purchase Benefit Plan (MPB) defined contribution plan, and a Pension Trust Plan defined benefit plan with MEBA, my former employer.**

2. Do you have any commitments or agreements, formal or informal, to maintain employment, affiliation, or practice with any business, association or other organization during your appointment? If so, please explain.

No.

3. Indicate any investments, obligations, liabilities, or other relationships which could involve potential conflicts of interest in the position to which you have been nominated.

In connection with the nomination process, I have consulted with the FMC's designated ethics official to identify potential conflicts of interest. Any potential conflicts of interest will be resolved in accordance with the terms of an ethics agreement that I have entered into with the FMC's designated agency ethics official and that has been provided to this Committee. I am not aware of any other potential conflicts of interest.

4. Describe any business relationship, dealing, or financial transaction which you have had during the last ten years, whether for yourself, on behalf of a client, or acting as an agent, that could in any way constitute or result in a possible conflict of interest in the position to which you have been nominated.

In connection with the nomination process, I have consulted with the FMC's designated ethics official to identify potential conflicts of interest. Any potential conflicts of interest will be resolved in accordance with the terms of an ethics agreement that I have entered into with the FMC's designated agency ethics official and that has been provided to this Committee. I am not aware of any other potential conflicts of interest.

5. Describe any activity during the past ten years in which you have been engaged for the purpose of directly or indirectly influencing the passage, defeat, or modification of any legislation or affecting the administration and execution of law or public policy.

From 2002-2007, the organization where I was employed (MEBA) followed and participated in discussion groups, task forces, and coalitions that pertained to the Coast Guard Authorization Bills.

6. Explain how you will resolve any potential conflict of interest, including any that may be disclosed by your responses to the above items.

In connection with the nomination process, I have consulted with the FMC's designated ethics official to identify potential conflicts of interest. Any potential conflicts of interest will be resolved in accordance with the terms of an ethics agreement that I have entered into with the FMC's designated agency ethics official and that has been provided to this Committee. I am not aware of any other potential conflicts of interest.

### **C. LEGAL MATTERS**

1. Have you ever been disciplined or cited for a breach of ethics by, or been the subject of a complaint to any court, administrative agency, professional association, disciplinary committee, or other professional group? If so, please explain.

No.

2. Have you ever been investigated, arrested, charged, or held by any Federal, State, or other law enforcement authority of any Federal, State, county, or municipal entity, other than for a minor traffic offense? If so, please explain.

I was a signatory to a summer rental house in 1995 in Newport, Rhode Island. We received a summons for a noise violation. I was served with the noise violation and paid the fine.

3. Have you or any business of which you are or were an officer ever been involved as a party in an administrative agency proceeding or civil litigation? If so, please explain.

No.

4. Have you ever been convicted (including pleas of guilty or *nolo contendere*) of any criminal violation other than a minor traffic offense? If so, please explain.

No.

5. Have you ever been accused, formally or informally, of sexual harassment or discrimination on the basis of sex, race, religion, or any other basis? If so, please explain.

No

6. Please advise the Committee of any additional information, favorable or unfavorable, which you feel should be disclosed in connection with your nomination.

None to my knowledge.

#### **D. RELATIONSHIP WITH COMMITTEE**

1. Will you ensure that your department/agency complies with deadlines for information set by congressional committees?

Yes.

2. Will you ensure that your department/agency does whatever it can to protect congressional witnesses and whistle blowers from reprisal for their testimony and disclosures?

Yes.

3. Will you cooperate in providing the Committee with requested witnesses, including technical experts and career employees, with firsthand knowledge of matters of interest to the Committee?

Yes.

4. Are you willing to appear and testify before any duly constituted committee of the Congress on such occasions as you may be reasonably requested to do so?

Yes.

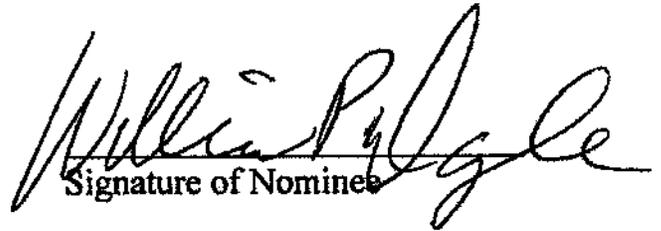
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(Nominee is to include this signed affidavit along with answers to the above questions.)

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**F. Affidavit**

Doyle, William P., Sr being duly sworn, hereby states that he/she has read and signed the foregoing Statement on Biographical and Financial Information and that the information provided therein is, to the best of his/her knowledge, current, accurate, and complete.

  
Signature of Nominee

Subscribed and sworn before me this 5<sup>th</sup> day of February, 2015.

  
Notary Public



## **The Honorable William P. Doyle**



**Commissioner, U.S. Federal Maritime Commission,  
Washington, DC (January 2013-present)**

- **Appointed by President Barack Obama and Confirmed by the U.S. Senate**

**Chief of Staff, Marine Engineers' Beneficial Association,  
Washington, DC (April 2011 – January 2013)**

- **Manage Executive Staff in Washington DC Headquarters and Staff Matters at 17 Branch Offices**
- **Manage Government and Regulatory Programs and Initiatives**
- **Lead Strategic Planning for Post-expansion of the Panama Canal**
  - **Draft and Prepare Congressional Testimony for the National President & Executive Officer:**
    - ✓ **House T&I Committee: *Creating Jobs and Increasing U.S. Exports by Enhancing Marine Transportation System***
    - ✓ **House Joint Subcommittee Hearing Coast Guard - Water Resources and Environment: *Examine Ways to Improve Ballast Water Discharge Regulations and Ensure Cost Effective Standards***
- **Deliver Testimony to Government Agencies including the U.S. Department of Transportation**
- **Provide Written Testimony to the Pennsylvania Marcellus Shale Advisory Commission: Efficient Use of Government Resources: Natural Gas Exploration, Production & Transportation, 2011**
- **Subject Matter Expert on Legal and Regulatory Issues Re: U.S. Import and Export of LNG**
- **Manage Outside Consultants and Attorneys**

**Director of Permits Scheduling and Compliance, OFC-Alaska Natural Gas Transportation Projects, Washington, DC (April 2008 – April 2011)**

- **Lead negotiator for federal government on securing cost recovery agreements with private sector national and multinational energy companies such as with ExxonMobil, BP and ConocoPhillips**

- Manage and direct the permitting and regulatory coordination of 24 federal agencies, numerous state of Alaska agencies and federal and provincial level agencies in Canada for a large diameter natural gas pipeline to transport gas from Alaska's North Slope
- Drafted the initial Alaska natural gas pipeline Implementation Plans and then consolidated four rounds of comments from participating federal agencies. The Plans were reviewed by the Executive Office of the President and published
- Selected to represent the United States on the bilateral trade delegation for the U.S. – Canada Energy Consultative Mechanism meetings where bilateral energy trade issues are explored for strengthening the largest bilateral energy relationship in the world—under the Obama and Bush Administrations
- Represent the U.S. in the annual coordination meeting between the U.S. Pipeline and Hazardous Materials Safety Administration and Canada's National Energy Board—under the Obama and Bush Administrations.
- Selected by U.S. Department of State to participate in the Shale Gas Workshop to assess resources, supply options and market conditions—under Obama Administration.
- International Pipeline Conference 2010: Panel Session Chair, Moderator and Speaker, Early Warning Signs—Pipeline Safety is a Shared Responsibility, Calgary, Canada
- Speaker 2010 Pipe Tech Americas Summit, Houston Texas
- Speaker at International Right of Way Association, Durango, Colorado—2009
- Speaker at Ninth Annual Arctic Gas Symposium, Calgary, Canada—2009

**Director of Government & Legislative Affairs and Deputy General Counsel, MEBA, Washington, DC (January 2002 – March 2008)**

- Manage Organization's State and Federal Government-Regulatory-Legislative Programs and Initiatives
- Lead Counsel for Prosecuting and Defending Organization in Arbitration and Mediation
- Manage Day-to-Day Legal Matters for 18 Offices in U.S.
- Manage and draft position in support of Customs' proposed interpretation regarding the Passenger Vessel Services Act and the 2003 Hawaiian Cruise Ship Initiative, 72 Federal Register 65487 (November 21, 2007)
- Panelist and Speaker at Academy of WTO Law and Policy, Georgetown University—October, 2007.
- Deliver Testimony U.S. House of Representatives, Committee on Transportation and Infrastructure, Subcommittee on Coast Guard and Maritime, Hearing on the Challenges Facing the Coast Guard's Marine Safety Program, August, 2007
- Deliver Testimony before the U.S. House of Representatives, Committee on Transportation and Infrastructure Subcommittee on Coast Guard and Maritime Transportation, Hearing of the Safety of LNG and the Impact on Port Operations, May, 2007 (Field Hearing, Long Island, NY)
- Deliver Testimony before the U.S. House of Representatives, Committee on Transportation and Infrastructure, Subcommittee on Coast Guard and Maritime Transportation, Hearing of the Safety of LNG and the Impact on Port Operations, April, 2007 (Field Hearing Baltimore, MD)
- United States Trade Representative – Served as Liaison on the Labor Advisory Committee (LAC). The advisory committee assists the President of the United States in soliciting and

- obtaining advice from industry, agriculture, environmental, labor and other non-governmental organizations throughout the trade policy process-- Bush Administration
- U.S. Department of Labor – Served as Member on the Advisory Committee on Apprenticeship. ACA is composed of members appointed by the U.S. Secretary of Labor - Bush Administration

**Marine Engineer, Officer in U.S. Merchant Marine**  
June 1992 – January 2002

**Education**

Widener University School of Law, Juris Doctor, 2000

Massachusetts Maritime Academy, BS Marine Engineering, 1992

